

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**BASIC UNAUDITED FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED JUNE 30, 2018**

**Fourth quarter report which provides a continuing view of the District's financial position**

**PREPARED BY THE  
FINANCE DEPARTMENT**

**UNAUDITED**

**EAST BAY MUNICIPAL UTILITY DISTRICT  
BASIC UNAUDITED FINANCIAL STATEMENTS  
For the Year Ended June 30, 2018**

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**EAST BAY MUNICIPAL UTILITY DISTRICT  
BASIC UNAUDITED FINANCIAL STATEMENTS  
For the Year Ended June 30, 2018**

**Management's Discussion and Analysis (MDA) of Financial Condition and Results of Operations**

**Forward Looking Statements**

This section presents management's analysis of the East Bay Municipal Utility District's (the District) financial condition and activities as of June 30, 2018. This information should be read in conjunction with the unaudited financial statements for the year ended June 30, 2018. The information in this MDA is presented under the following headings:

- Organization and Business
- The Basic Unaudited Financial Statements
- Financial Analysis – Water System
- Financial Analysis – Wastewater System
- Request for Information

**ORGANIZATION AND BUSINESS**

The District provides water and wastewater services to industrial, commercial, residential and public authority users. The Water System collects, transmits, treats, and distributes high quality water to approximately 60% (332 square miles) of the developed area within Alameda and Contra Costa counties of California and serves a population of about 1.4 million. The Wastewater System intercepts and treats wastewater from residences and industries within an 88 square mile service area including the communities of Alameda, Albany, Berkeley, Emeryville, Oakland, Piedmont, and the Stege Sanitary District and serves a population of about 685,000. The District recovers cost of service primarily through user fees.

**THE BASIC UNAUDITED FINANCIAL STATEMENTS**

The District's basic unaudited financial statements are comprised of three components: Management Discussion and Analysis, Fund Financial Statements, and Notes to Basic Financial Statements. This quarterly financial report excludes the District's Fiduciary Fund that consists of the Pension and other Employee Benefit Trusts. The Fiduciary Fund is reported on an annual basis only and is included in the most recent Annual Audited Financial Reports for the year ended June 30, 2017, which is posted on the District website <http://www.ebmud.com>.

## FINANCIAL ANALYSIS – WATER SYSTEM

### Net Position

The Water System's net position increased by \$81.6 million or 7% during the year ended June 30, 2018. Current and other assets decreased by \$75.2 million or 9%. Capital assets increased by \$199.5 million or 5%. Changes in deferred outflows and inflows of resources primarily reflect changes in the market value of interest rate SWAP agreements (see Note 6), debt refundings related (see Note 1H), pension and OPEB related (see Note 8). By far the largest portion of the Water System's net position, \$1.2 billion or 91%, represents its investment in capital assets necessary to provide services. Components of the net position are shown in Table 1.

**Table 1**

Water System

Net Position

June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Current and other assets	\$782,495	\$857,733	(\$75,238)	(9)%
Capital assets	4,140,020	3,940,493	199,527	5%
Deferred outflows of resources	149,251	203,199	(53,948)	(27)%
Total assets and deferred outflows	<u>5,071,766</u>	<u>5,001,425</u>	<u>70,341</u>	1%
Current and other liabilities	775,549	751,005	24,544	3%
Long-term liabilities	2,904,733	2,985,760	(81,027)	(3)%
Deferred inflows of resources	70,705	25,497	45,208	177%
Total liabilities and deferred inflows	<u>3,750,987</u>	<u>3,762,262</u>	<u>(11,275)</u>	(0)%
Net position:				
Net investment in capital assets	1,199,230	930,608	268,622	29%
Restricted	256,281	259,869	(3,588)	(1)%
Unrestricted	(134,732)	48,686	(183,418)	(377)%
Total net position	<u>\$1,320,779</u>	<u>\$1,239,163</u>	<u>\$81,616</u>	7%

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## Results of Operation

For the year ended June 30, 2018, the Water System's change in net position increased by \$66.1 million as compared to the previous fiscal year. This increase was due to increases in operating revenue and capital contribution. Total operating revenue increased by \$59.1 million primarily due to \$60.5 million or 14% increase in water revenue. The increase in water revenue was due to an 8.9% increase in billed water consumption, and a 9.25% water rate increase, offset by no drought surcharge received in the current fiscal year compared to \$5.7 million received in the prior year. Total operating expense remained stable primarily due to \$2.8 million increase in raw water expense and \$12.8 million increase in general administration expenses, net of decrease of \$4.7 million in financial and risk management and \$13.7 million in pension expense in the current fiscal year. Capital contributions increased by \$11.7 million as a result of a \$17.8 million increase in system capacity charges offset by \$7.3 million decrease in grants and other reimbursements received in the current fiscal year compared to the prior year, as discussed on page 6.

**Table 2**  
Water System  
Changes in Net Position  
For the Years Ended June 30, 2018 and 2017  
(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Operating revenue:				
Water	\$480,745	\$420,293	\$60,452	14%
Power	6,435	7,807	(1,372)	(18)%
Total operating revenues	<u>487,180</u>	<u>428,100</u>	<u>59,080</u>	14%
Operating expense:				
Raw water	40,349	37,551	2,798	7%
Water treatment and distribution	113,422	113,587	(165)	(0)%
Recreation areas, net	5,682	5,689	(7)	(0)%
Customer accounting and collecting	17,040	17,517	(477)	(3)%
Financial and risk management	16,943	20,950	(4,007)	(19)%
Facilities management	5,523	5,177	346	7%
General administration	49,926	37,158	12,768	34%
Pension expense	(7,494)	6,221	(13,715)	(220)%
OPEB expense	(945)	-	(945)	N/A
Depreciation on utility plant and vehicle	105,375	102,561	2,814	3%
Total operating expense	<u>345,821</u>	<u>346,411</u>	<u>(590)</u>	(0)%
Net operating income	141,359	81,689	59,670	73%
Nonoperating income (expense):				
Investment income	6,124	2,111	4,013	190%
Taxes and subventions	34,706	31,971	2,735	9%
Interest, amortization and bond expenses, net	(103,931)	(92,855)	(11,076)	12%
Increase (decrease) of equity in JPA partnership fund	(3,380)	(3,759)	379	(10)%
Other income	11,452	12,682	(1,230)	(10)%
Total nonoperating income (expense), net	<u>(55,029)</u>	<u>(49,850)</u>	<u>(5,179)</u>	10%
Income before capital contributions	86,330	31,839	54,491	171%
Capital contributions	<u>87,563</u>	<u>75,911</u>	<u>11,652</u>	15%
Change in net position	173,893	107,750	66,143	61%
Total net position – beginning	1,239,163	1,131,413	107,750	10%
Prior period adjustment per implementation GASB 75	(92,277)	-	(92,277)	N/A
Total net position – ending	<u>\$1,320,779</u>	<u>\$1,239,163</u>	<u>\$81,616</u>	7%

**UNAUDITED**

## Liquidity

As of June 30, 2018, total combined current and non-current cash and investments decreased by \$75.5 million compared to the same date of the previous fiscal year. Net increase (decrease) in cash and cash equivalents decreased by \$248.2 million compared to the prior year. This was primarily due to an increase of \$69.6 million from operating activities and an increase of \$11.2 million from the reallocation of investments between short-term and long-term, offset by a decrease of \$331.6 million from capital and related financing activities. The \$331.6 million decrease from capital and related financing activity is a result of \$56.6 million increase in capital expending in the current fiscal year net of \$275 million new bond issuance proceeds received in the prior year. Net increase (decrease) in non-current investments increased by \$8.2 million also primarily due to reallocation of investments between short-term and long-term.

**Table 3**

Water System

Cash Flows

For the Years Ended June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance
Cash and cash equivalents:			
Beginning of year	\$224,866	\$158,595	\$66,271
Net cash provided by operating activities	286,817	217,259	69,558
Net cash provided by financing activities	34,706	31,971	2,735
Net cash provided by (used in) capital and related financing activities	(401,920)	(70,276)	(331,644)
Net cash provided by (used in) investing activities	(101,496)	(112,683)	11,187
Net increase (decrease) in cash and cash equivalents	(181,893)	66,271	(248,164)
End of period	<u>\$42,973</u>	<u>\$224,866</u>	<u>(\$181,893)</u>
Non-current investments:			
Beginning of year	342,054	227,546	114,508
Net increase (decrease) in non-current investments	106,347	114,508	(8,161)
End of period	<u>448,401</u>	<u>342,054</u>	<u>106,347</u>
Total cash and investments	<u>\$491,374</u>	<u>\$566,920</u>	<u>(\$75,546)</u>

**UNAUDITED**

## Cash and Investments by Fund

Total cash and investments available for operating and capital activities are reported in current and non-current assets as unrestricted and restricted funds. Table 4 shows the composition of the Water System's cash and investments as of June 30, 2018 and 2017. Total cash and investments decreased by \$75.5 million during the year ended June 30, 2018. Significant activities included increased reserves of \$3.5 million in working capital, use of \$80.1 million in capital reserves to fund capital projects and equipment and reserve of an additional \$2.7 million in funds received for construction.

**Table 4**

Water System

Cash and Investments by Fund

June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Unrestricted cash and investments				
Operating reserves:				
Rate stabilization fund	\$95,000	\$95,000	-	0%
Working capital	69,100	65,600	3,500	5%
Self-insurance reserves	6,974	6,651	323	5%
Workers' compensation reserves	5,422	7,066	(1,644)	(23)%
Total operating reserves	<u>176,496</u>	<u>174,317</u>	<u>2,179</u>	1%
Capital reserves:				
Reserved for capital projects	254,186	334,746	(80,560)	(24)%
Vehicle replacement Fund	7,387	6,791	596	9%
Equipment replacement fund	3,190	3,282	(92)	(3)%
Total capital reserves	<u>264,763</u>	<u>344,819</u>	<u>(80,056)</u>	(23)%
Total unrestricted cash and investments	<u>441,259</u>	<u>519,136</u>	<u>(77,877)</u>	(15)%
Restricted Cash and Investments				
Bond interest and redemption fund	97	519	(422)	(81)%
Debt service reserve fund	3,654	3,620	34	1%
Funds received for construction	43,659	40,924	2,735	7%
FERC partnership fund	2,164	2,185	(21)	(1)%
Monetary reserve	541	536	5	1%
Total restricted cash and investments	<u>50,115</u>	<u>47,784</u>	<u>2,331</u>	5%
Total Cash and Investments	<u>\$491,374</u>	<u>\$566,920</u>	<u>(\$75,546)</u>	(13)%

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## Capital Contributions

Capital contributions primarily consist of System Capacity Charges (SCC). Additionally, the District can receive contributions when the District's facilities need to be relocated during construction projects. The District also receives state and federal grants to fund capital projects.

The Water System's SCC consists of charges collected from all applicants who request a new water service connection or a larger water meter size, and varies depending on geographic region. The SCC pays for the applicant's share of the capital facilities, including those that serve the entire water system such as the aqueducts and raw water facilities, regional facilities such as treatment plants and distribution facilities, and future water supply upgrades needed to meet long-term increases in water demand created by new customers. The portion of the SCC that pays for the future water supply is restricted and the remainder is unrestricted.

For the year ended June 30, 2018, capital contributions increased \$11.7 million or 15% as compared to the previous fiscal year. System capacity charges increased by \$17.8 million due to an increase in infill projects (multi-family dwelling and mixed used structures), particularly in the Oakland area. Grants and other reimbursements decreased by \$7.3 million due to less state grants received in the current fiscal year compared to the prior year. Table 5 shows the Water System's capital contributions received for the years ended June 30, 2018 and 2017:

**Table 5**

Water System

Capital Contributions

For the Years Ended June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
System capacity charges	\$69,270	\$51,451	\$17,819	35%
Earned contributions on construction	15,518	14,370	1,148	8%
Grants and other reimbursements	2,775	10,090	(7,315)	(72)%
Total capital contributions	<u>\$87,563</u>	<u>\$75,911</u>	<u>11,652</u>	15%

**UNAUDITED**



## Capital Assets

The Water System had \$4.1 billion (net of accumulated depreciation) invested in a broad range of utility capital assets as of June 30, 2018. The investment in capital assets includes land, buildings, improvements, water treatment plants, aqueducts, water transmission and distribution mains, water storage facilities, pump stations, water recycling facilities, machinery and equipment.

**Table 6**  
Water System  
Capital Assets, Net of Depreciation  
June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Structures, buildings, and equipment (net)	\$3,602,573	\$3,470,628	\$131,945	4%
Land and rights-of-way	65,001	64,508	493	1%
Construction work in progress	472,446	405,357	67,089	17%
Totals	<u>\$4,140,020</u>	<u>\$3,940,493</u>	<u>199,527</u>	5%

## Debt Administration

As of June 30, 2018, the Water System had total long-term debt outstanding of \$3.0 billion (net of unamortized costs).

**Table 7**  
Water System  
Long -Term Debt, Net of Unamortized Costs  
June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Amount	%
Revenue bonds	\$2,592,137	\$2,671,994	(\$79,857)	(3)%
Commercial paper	359,800	359,800	-	0%
Loans	14,061	12,892	1,169	9%
Totals	<u>\$2,965,998</u>	<u>\$3,044,686</u>	<u>(78,688)</u>	(3)%

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It is the policy of the District to maintain a reasonable balance between debt and current revenue financing of capital projects. The following targets provide the framework for financing capital projects:

*Debt Service Coverage Ratio:* Maintain an annual revenue bond debt service coverage ratio of at least 1.6 times.

*Debt-Funded Capital Spending:* Limit debt-funded capital to no more than 65% of the total capital program over each five-year planning period.

*Commercial Paper/Variable Rate Debt (unhedged):* Limit to 25% of outstanding long-term debt.

Revenue-supported debt authorization for the District can be approved by the District’s Board of Directors, subject to a referendum process. At June 30, 2018, the Water System had \$764.2 million in authorized but unissued revenue bonds.

The Water System’s debt ratings as of June 30, 2018 are outlined in Table 8.

**Table 8**  
Water System  
Credit Ratings  
June 30, 2018

District debt by type	Rating by		
	Standard & Poor’s	Moody’s Investors Service	Fitch
Fixed Rate Revenue Bonds	AAA	Aa1	AA+
Variable Rate Revenue Bonds			
Long-term Underlying Rating	AAA	Aa1	—
Short-term Rating	A-1+	VMIG-1	—
Commercial Paper Notes	A-1+	P-1	—

## FINANCIAL ANALYSIS – WASTEWATER SYSTEM

### Net Position

The Wastewater System's net position increased by \$19.9 million or 7% during the year ended June 30, 2018. Current and other assets increased by \$11.7 million or 11%. Capital assets increased by \$5.1 million. Changes in deferred outflows and inflows of resources primarily reflect changes in debt refundings related (see Note 1H), pension and OPEB related (See Note 8). By far the largest portion of the Wastewater System's net position, \$295.2 million or 95%, represents its investment in capital assets necessary to provide services. Components of the net position are shown in Table 9.

**Table 9**

Wastewater System

Net Position

June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Current and other assets	\$121,787	\$110,096	\$11,691	11%
Capital assets	715,887	710,744	5,143	1%
Deferred outflows of resources	19,848	27,704	(7,856)	(28)%
Total assets and deferred outflows	<u>857,522</u>	<u>848,544</u>	8,978	1%
Current and other liabilities	124,071	129,308	(5,237)	(4)%
Long-term liabilities	412,567	426,877	(14,310)	(3)%
Deferred inflows of resources	11,773	3,139	8,634	275%
Total liabilities and deferred inflows	<u>548,411</u>	<u>559,324</u>	(10,913)	(2)%
Net position:				
Net investment in capital assets	295,151	273,758	21,393	8%
Restricted	18	18	0	0%
Unrestricted	13,942	15,444	(1,502)	(10)%
Total net position	<u><u>\$309,111</u></u>	<u><u>\$289,220</u></u>	<u><u>\$19,891</u></u>	7%

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## Results of Operation

For the year ended June 30, 2018, the Wastewater System's change in net position increased by \$7.5 million compared to the prior year. This increase was due to an increase in operating revenue and an increase in capital contribution, offset by an increase in operating expense. Total operating revenue increased by \$6.0 million or 6% primarily due to a 5% wastewater rate increase. Total operating expense increased by \$2.6 million or 3% primarily due to \$3.1 million construction in progress write off to sewer treatment plant operations expenses and \$3.7 million increase in general administration expenses, net of decrease of \$2.7 million in pension expense in the current fiscal year. Capital contributions increased by \$2.6 million compared to the prior year, as discussed on page 13.

**Table 10**

### Wastewater System

#### Changes in Net Position

For the Years Ended June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Operating revenue:				
Sewer	\$86,513	\$81,904	\$4,609	6%
Power	1,109	900	209	23%
Wet weather facilities charges	24,293	23,105	1,188	5%
Total operating revenue	<u>111,915</u>	<u>105,909</u>	<u>6,006</u>	6%
Operating expense:				
Sewer lines and pumps	13,422	14,611	(1,189)	(8)%
Sewer treatment plant operations	38,220	35,147	3,073	9%
Customer accounting and collecting	2,394	2,398	(4)	(0)%
Financial and risk management	575	693	(118)	(17)%
General administration	10,110	6,442	3,668	57%
Pension expense	(2,689)	(27)	(2,662)	9,859%
OPEB expense	(208)	-	(208)	N/A
Depreciation on utility plant and vehicle	22,701	22,666	35	0%
Total operating expense	<u>84,525</u>	<u>81,930</u>	<u>2,595</u>	3%
Net operating income	27,390	23,979	3,411	14%
Nonoperating income (expense):				
Investment income	1,007	427	580	136%
Taxes and subventions	6,774	7,780	(1,006)	(13)%
Interest, amortization and bond expenses, net	(16,788)	(16,887)	99	(1)%
Other income	5,969	4,166	1,803	43%
Total nonoperating income (expense), net	<u>(3,038)</u>	<u>(4,514)</u>	<u>1,476</u>	(33)%
Income before contributions	24,352	19,465	4,887	25%
Capital contributions	11,434	8,868	2,566	29%
Change in net position	35,786	28,333	7,453	26%
Total net position – beginning	289,220	260,887	28,333	11%
Prior period adjustment per implementation GASB75	(15,895)	-	(15,895)	N/A
Total net position – ending	<u>\$309,111</u>	<u>\$289,220</u>	<u>\$19,891</u>	7%

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## Liquidity

As of June 30, 2018, the total combined current and non-current cash and investments increased by \$11.4 million compared to the same date in the previous fiscal year. For the year ended June 30, 2018, net increase (decrease) in cash and cash equivalents increased by \$15.7 million compared to the prior year. This was primarily due to an increase of \$5.4 million from operating activities, an increase of \$18.7 million from the reallocation of investments between short-term and long-term, offset by a decrease of \$7.4 million from capital and related financing activities. The \$7.4 million decrease from capital and related financing activity is a result of \$13.1 million decrease in capital expending in the current fiscal year net of \$20.5 million new bond issuance proceeds received in the prior year. Net increase (decrease) in non-current investments decreased by \$18.2 million also primarily due to reallocation of investments between short-term and long-term.

**Table 11**

Wastewater System

Cash Flows

For the Years Ended June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance
Cash and cash equivalents:			
Beginning of year	\$44,191	\$46,105	(\$1,914)
Net cash provided by operating activities	55,330	49,949	5,381
Net cash provided by financing activities	6,774	7,780	(1,006)
Net cash provided by (used in) capital and related financing activities	(51,579)	(44,229)	(7,350)
Net cash provided by (used in) investing activities	3,254	(15,414)	18,668
Net increase (decrease) in cash and cash equivalents	13,779	(1,914)	15,693
End of period	<u>\$57,970</u>	<u>\$44,191</u>	<u>\$13,779</u>
Non-current investments:			
Beginning of year	56,705	40,896	15,809
Net increase (decrease) in non-current investments	(2,408)	15,809	(18,217)
End of period	<u>54,297</u>	<u>56,705</u>	<u>(2,408)</u>
Total cash and investments	<u>\$112,267</u>	<u>\$100,896</u>	<u>\$11,371</u>

## Cash and Investments by Fund

Total cash and investments available for operating and capital activities are reported in current and non-current assets as unrestricted and restricted funds. Table 12 shows the composition of the Wastewater System's cash and investments as of June 30, 2018 and 2017. Total cash and investments increased by \$11.4 million during the year ended June 30, 2018 primarily due to \$12.1 million increase in capital reserves to fund capital spending.

**Table 12**

### Wastewater System

#### Cash and Investments by Fund

June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Unrestricted cash and investments				
Operating reserves:				
Rate stabilization fund	\$24,090	\$24,090	-	0%
Working capital	17,600	17,700	(100)	(1)%
Self-insurance reserves	1,135	1,267	(132)	(10)%
Workers' compensation reserves	883	1,346	(463)	(34)%
Total operating reserves	<u>43,708</u>	<u>44,403</u>	<u>(695)</u>	<u>(2)%</u>
Capital reserves:				
Reserved for capital projects	35,731	31,771	3,960	12%
Reserve funded CIP	14,803	14,642	161	1%
Equipment replacement fund	<u>18,007</u>	<u>10,062</u>	<u>7,945</u>	79%
Total capital reserves	<u>68,541</u>	<u>56,475</u>	<u>12,066</u>	21%
Total unrestricted cash and investments	<u>112,249</u>	<u>100,878</u>	<u>11,371</u>	11%
Restricted Cash and Investments				
Bond interest and redemption fund	<u>18</u>	<u>18</u>	<u>-</u>	0%
Total restricted cash and investments	<u>18</u>	<u>18</u>	<u>-</u>	0%
Total Cash and Investments	<u>\$112,267</u>	<u>\$100,896</u>	<u>\$11,371</u>	11%

**UNAUDITED**

## Capital Contributions

Capital contributions primarily consist of Wastewater capacity fees (WCF). Additionally, the District can receive contributions when the District's facilities need to be relocated during construction projects. The District also receives state and federal grants to fund capital projects. The WCF are treated as unrestricted funds and pays for the share of Wastewater facilities attributed to new customers. For the year ended June 30, 2018, capacity fees increased by \$3.4 million as compared to the previous fiscal year due to increased development activities. Table 13 shows the Wastewater System's capital contributions received for the year ended June 30, 2018 and 2017:

**Table 13**

Wastewater System  
Capital Contributions

For the Years Ended June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Wastewater capacity fees	\$11,418	\$7,969	\$3,449	43%
Earned contributions on construction	16	705	(689)	(98)%
Grants and other reimbursements	-	194	(194)	(100)%
Total capital contributions	<u>\$11,434</u>	<u>\$8,868</u>	<u>\$2,566</u>	29%

## Capital Assets

The Wastewater System had \$715.9 million (net of accumulated depreciation) invested in a broad range of utility capital assets as of June 30, 2018. The investment in capital assets includes land, buildings, improvements, wastewater and wet weather treatment facilities, machinery and equipment.

**Table 14**

Wastewater System  
Capital Assets, Net of Depreciation

June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Variance	%
Structures, buildings, and equipment (net)	\$650,584	\$632,224	\$18,360	3%
Land and rights-of-way	21,357	21,285	72	0%
Construction work in progress	43,946	57,235	(13,289)	(23)%
Totals	<u>\$715,887</u>	<u>\$710,744</u>	<u>\$5,143</u>	1%

**UNAUDITED**

## Debt Administration

As of June 30, 2018, the Wastewater System had total long-term debt outstanding of \$422.9 million (net of unamortized costs).

**Table 15**  
Wastewater System  
Long -Term Debt, Net of Unamortized Costs  
June 30, 2018 and 2017

(In thousands)

	June 30, 2018	June 30, 2017	Amount	%
General obligation bonds	-	\$3,602	(\$3,602)	(100)%
Revenue bonds	\$407,937	421,825	(13,888)	(3)%
Commercial paper	15,000	15,000	-	0%
Totals	<u>\$422,937</u>	<u>\$440,427</u>	<u>(\$17,490)</u>	(4)%

It is the policy of the District to maintain a reasonable balance between debt and current revenue financing of capital projects. The following targets provide the framework for financing capital projects:

*Debt Service Coverage Ratio:* Maintain an annual revenue bond debt service coverage ratio of at least 1.6 times.

*Debt-Funded Capital Spending:* Limit debt-funded capital to no more than 65% of the total capital program over each five-year planning period.

*Commercial Paper/Variable Rate Debt (unhedged):* Limit to 25% of outstanding long-term debt.

Revenue-supported debt authorization for the District can be approved by the District's Board of Directors, subject to a referendum process. At June 30, 2018, the Wastewater System had \$186 million in authorized but unissued revenue bonds.



The Wastewater System's debt ratings as of June 30, 2018 are outlined in Table 16.

**Table 16**  
Wastewater System  
Credit Ratings  
June 30, 2018

<b>District debt by type</b>	<b>Rating by</b>		
	<b>Standard &amp; Poor's</b>	<b>Moody's Investors Service</b>	<b>Fitch</b>
Fixed Rate Revenue Bonds	AAA	Aa2	AA+
Extendable Commercial Paper	A-1+	P-1	F1+

**REQUEST FOR INFORMATION**

If you have any questions about this report or need additional information, please visit our website at <http://www.ebmud.com> or contact: the Controller, Accounting Division, P.O. Box 24055, M/S 402, Oakland, CA 94623-1055.

EAST BAY MUNICIPAL UTILITY DISTRICT  
BALANCE SHEETS  
JUNE 30, 2018 AND 2017  
(DOLLARS IN THOUSANDS)

	Water System		Wastewater System		Totals	
	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017
Current assets:						
Cash and cash equivalents (Note 2)	\$33,261	\$177,417	\$57,952	\$44,173	\$91,213	\$221,590
Investments (Note 2)	407,998	341,719	54,297	56,705	462,295	398,424
Receivables:						
Customer	46,232	42,259	6,093	6,021	52,325	48,280
Interest and other	3,223	4,513	2,901	2,904	6,124	7,417
Materials and supplies	9,901	9,246	-	-	9,901	9,246
Prepaid Insurance	1,269	1,054	248	-	1,517	1,054
Total current assets	<u>501,884</u>	<u>576,208</u>	<u>121,491</u>	<u>109,803</u>	<u>623,375</u>	<u>686,011</u>
Noncurrent assets:						
Restricted cash and investments (Note 2):						
Cash and cash equivalents	9,712	47,449	18	18	9,730	47,467
Investments	40,403	335	-	-	40,403	335
Total restricted cash and investments	<u>50,115</u>	<u>47,784</u>	<u>18</u>	<u>18</u>	<u>50,133</u>	<u>47,802</u>
Other assets:						
Equity in JPA partnership fund (Note 2J)	229,830	233,210	-	-	229,830	233,210
Other	666	531	278	275	944	806
Total other assets	<u>230,496</u>	<u>233,741</u>	<u>278</u>	<u>275</u>	<u>230,774</u>	<u>234,016</u>
Capital assets (Note 3):						
Structures, buildings, and equipment	5,497,734	5,264,539	1,114,555	1,073,495	6,612,289	6,338,034
Less accumulated depreciation	(1,895,161)	(1,793,911)	(463,971)	(441,271)	(2,359,132)	(2,235,182)
Subtotal	<u>3,602,573</u>	<u>3,470,628</u>	<u>650,584</u>	<u>632,224</u>	<u>4,253,157</u>	<u>4,102,852</u>
Land and rights-of-way	65,001	64,508	21,357	21,285	86,358	85,793
Construction in progress	472,446	405,357	43,946	57,235	516,392	462,592
Total capital assets, net	<u>4,140,020</u>	<u>3,940,493</u>	<u>715,887</u>	<u>710,744</u>	<u>4,855,907</u>	<u>4,651,237</u>
Total noncurrent assets	<u>4,420,631</u>	<u>4,222,018</u>	<u>716,183</u>	<u>711,037</u>	<u>5,136,814</u>	<u>4,933,055</u>
Total assets	<u>4,922,515</u>	<u>4,798,226</u>	<u>837,674</u>	<u>820,840</u>	<u>5,760,189</u>	<u>5,619,066</u>
Deferred outflows of resources:						
Accumulated decrease in fair value of hedging derivatives (Note 6)	18,256	24,777	-	-	18,256	24,777
Debt refundings related (Note 1H)	25,208	34,801	2,202	3,441	27,410	38,242
Pension related (Note 8)	97,176	143,621	16,202	24,263	113,378	167,884
OPEB related (Note 8)	8,611	-	1,444	-	10,055	-
Total deferred outflows	<u>149,251</u>	<u>203,199</u>	<u>19,848</u>	<u>27,704</u>	<u>169,099</u>	<u>230,903</u>
Total assets and deferred outflows	<u>\$5,071,766</u>	<u>\$5,001,425</u>	<u>\$857,522</u>	<u>\$848,544</u>	<u>\$5,929,288</u>	<u>\$5,849,969</u>

(Continued)

**UNAUDITED**

EAST BAY MUNICIPAL UTILITY DISTRICT  
BALANCE SHEETS  
JUNE 30, 2018 AND 2017  
(DOLLARS IN THOUSANDS)

	Water System		Wastewater System		Totals	
	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017
<b>Current liabilities:</b>						
Current maturities of long-term debt and Commercial Paper (Note 5 & 6)	\$61,265	\$58,926	\$10,370	\$13,550	\$71,635	\$72,476
Accounts payable and accrued expenses (Note 4)	89,126	68,852	9,630	9,342	98,756	78,194
Current reserve for claims (Note 9)	9,081	9,341	644	755	9,725	10,096
Accrued interest	10,485	9,063	1,588	1,521	12,073	10,584
<b>Total current liabilities</b>	<b>169,957</b>	<b>146,182</b>	<b>22,232</b>	<b>25,168</b>	<b>192,189</b>	<b>171,350</b>
<b>Noncurrent liabilities:</b>						
Advances for construction	23,664	21,125	-	-	23,664	21,125
OPEB liabilities (Note 8)	-	23,019	-	4,131	-	27,150
Reserve for claims (Note 9)	37,016	33,036	4,260	4,322	41,276	37,358
Net pension liability (Note 8)	416,174	514,809	71,285	89,283	487,459	604,092
Net OPEB liability (Note 8)	115,930	-	19,876	-	135,806	-
Other liabilities	12,808	12,834	6,418	6,404	19,226	19,238
Long-term liabilities, net of current maturities (Note 5 & 6)	2,904,733	2,985,760	412,567	426,877	3,317,300	3,412,637
<b>Total noncurrent liabilities</b>	<b>3,510,325</b>	<b>3,590,583</b>	<b>514,406</b>	<b>531,017</b>	<b>4,024,731</b>	<b>4,121,600</b>
<b>Total liabilities</b>	<b>3,680,282</b>	<b>3,736,765</b>	<b>536,638</b>	<b>556,185</b>	<b>4,216,920</b>	<b>4,292,950</b>
<b>Deferred inflows of resources</b>						
Derivative instrument (Note 6)	18,256	24,777	-	-	18,256	24,777
Pension related (Note 8)	45,417	720	10,387	3,139	55,804	3,859
OPEB related (Note 8)	7,032	-	1,386	-	8,418	-
<b>Total deferred inflows</b>	<b>70,705</b>	<b>25,497</b>	<b>11,773</b>	<b>3,139</b>	<b>82,478</b>	<b>28,636</b>
<b>Total liabilities and deferred inflows</b>	<b>3,750,987</b>	<b>3,762,262</b>	<b>548,411</b>	<b>559,324</b>	<b>4,299,398</b>	<b>4,321,586</b>
<b>Net position (Note 7):</b>						
Net investment in capital assets	1,199,230	930,608	295,151	273,758	1,494,381	1,204,366
Restricted for construction (Note 1G)	19,995	19,799	-	-	19,995	19,799
Restricted for debt service (Note 1G)	3,751	4,139	18	18	3,769	4,157
Restricted for JPA	229,830	233,210	-	-	229,830	233,210
Restricted - other (Note 1G)	2,705	2,721	-	-	2,705	2,721
Unrestricted	(134,732)	48,686	13,942	15,444	(120,790)	64,130
<b>Total net position</b>	<b>1,320,779</b>	<b>1,239,163</b>	<b>309,111</b>	<b>289,220</b>	<b>1,629,890</b>	<b>1,528,383</b>
<b>Total liabilities, deferred inflows and net position</b>	<b>\$5,071,766</b>	<b>\$5,001,425</b>	<b>\$857,522</b>	<b>\$848,544</b>	<b>\$5,929,288</b>	<b>\$5,849,969</b>

See accompanying notes to financial statements

**UNAUDITED**

EAST BAY MUNICIPAL UTILITY DISTRICT  
STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017  
(DOLLARS IN THOUSANDS)

	Water System		Wastewater System		Total	
	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017
Operating revenue:						
Water	\$480,745	\$420,293	-	-	\$480,745	\$420,293
Sewer	-	-	\$86,514	\$81,904	86,514	81,904
Power	6,435	7,807	1,109	900	7,544	8,707
Wet weather facilities charges	-	-	24,293	23,105	24,293	23,105
Total operating revenue	<u>487,180</u>	<u>428,100</u>	<u>111,916</u>	<u>105,909</u>	<u>599,096</u>	<u>534,009</u>
Operating expense:						
Raw water	40,349	37,551	-	-	40,349	37,551
Water treatment and distribution	113,422	113,587	-	-	113,422	113,587
Recreation areas, net	5,682	5,689	-	-	5,682	5,689
Sewer lines and pumping	-	-	13,422	14,611	13,422	14,611
Sewer treatment plant operations	-	-	38,220	35,147	38,220	35,147
Customer accounting and collecting	17,040	17,517	2,394	2,398	19,434	19,915
Financial and risk management	16,943	20,950	575	693	17,518	21,643
Facilities management	5,523	5,177	-	-	5,523	5,177
General administration	49,926	37,158	10,110	6,442	60,036	43,600
Pension expense	(7,494)	6,221	(2,689)	(27)	(10,183)	6,194
OPEB expense	(945)	-	(208)	-	(1,153)	-
Depreciation on utility plant and vehicle	105,375	102,561	22,701	22,666	128,076	125,227
Total operating expense	<u>345,821</u>	<u>346,411</u>	<u>84,525</u>	<u>81,930</u>	<u>430,346</u>	<u>428,341</u>
Net operating income	<u>141,359</u>	<u>81,689</u>	<u>27,391</u>	<u>23,979</u>	<u>168,750</u>	<u>105,668</u>
Nonoperating income (expense):						
Investment income	6,124	2,111	1,007	427	7,131	2,538
Taxes and subventions	34,706	31,971	6,774	7,780	41,480	39,751
Interest and amortization of bond expenses, net of capitalized interest of \$9,336 and \$10,358 for the Water System and \$420 and \$985 for the Wastewater System in 2018 and 2017, respectively	(103,931)	(92,855)	(16,788)	(16,887)	(120,719)	(109,742)
Increase (decrease) of equity in JPA partnership fund	(3,380)	(3,759)	-	-	(3,380)	(3,759)
Other income	11,452	12,682	5,968	4,166	17,420	16,848
Total nonoperating income (expense), net	<u>(55,029)</u>	<u>(49,850)</u>	<u>(3,039)</u>	<u>(4,514)</u>	<u>(58,068)</u>	<u>(54,364)</u>
Income (loss) before capital contributions	<u>86,330</u>	<u>31,839</u>	<u>24,352</u>	<u>19,465</u>	<u>110,682</u>	<u>51,304</u>
Capital contributions	87,563	75,911	11,434	8,868	98,997	84,779
Change in net position	173,893	107,750	35,786	28,333	209,679	136,083
Total net position - beginning	1,239,163	1,131,413	289,220	260,887	1,528,383	1,392,300
Prior period adjustment per implementation of GASB 75	(92,277)	-	(15,895)	-	(108,172)	-
Total net position - ending	<u>\$1,320,779</u>	<u>\$1,239,163</u>	<u>\$309,111</u>	<u>\$289,220</u>	<u>\$1,629,890</u>	<u>\$1,528,383</u>

See accompanying notes to financial statements

**UNAUDITED**

EAST BAY MUNICIPAL UTILITY DISTRICT  
STATEMENTS OF CASH FLOWS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017  
(DOLLARS IN THOUSANDS)

	Water System		Wastewater System		Total	
	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017
Cash flows from operating activities						
Cash received from customers	\$483,207	\$431,882	\$111,843	\$105,581	\$595,050	\$537,463
Cash received from other income	11,452	12,682	5,969	4,166	17,421	16,848
Cash payments for judgments and claims	(4,981)	(7,668)	(207)	(273)	(5,188)	(7,941)
Cash payments to suppliers for goods and services	(23,379)	(37,167)	(32,397)	(28,699)	(55,776)	(65,866)
Cash payments to employees for services	(179,482)	(182,470)	(29,878)	(30,826)	(209,360)	(213,296)
Net cash provided by operating activities	<u>286,817</u>	<u>217,259</u>	<u>55,330</u>	<u>49,949</u>	<u>342,147</u>	<u>267,208</u>
Cash flows from noncapital financing activities:						
Tax receipts	34,706	31,971	6,774	7,780	41,480	39,751
Net cash provided by financing activities	<u>34,706</u>	<u>31,971</u>	<u>6,774</u>	<u>7,780</u>	<u>41,480</u>	<u>39,751</u>
Capital and related financing activities:						
Capital contributions	87,563	75,911	11,434	8,868	98,997	84,779
Proceeds from advances for construction	2,539	10,567	-	-	2,539	10,567
Proceeds from sale of capital assets	2,307	1,749	-	-	2,307	1,749
Net proceeds and premiums from sale of bonds	-	601,672	-	83,245	-	684,917
Acquisition and construction of capital assets	(322,725)	(266,255)	(30,041)	(41,637)	(352,766)	(307,892)
Principal retirement on long-term debt and commercial paper	(69,095)	(399,044)	(16,251)	(77,062)	(85,346)	(476,106)
Amount paid to refunding bond escrow agent	-	(2)	-	-	-	(2)
Costs and discounts from issuance on long-term debt	-	(1,498)	-	(592)	-	(2,090)
Interest paid on long-term debt	(102,509)	(93,376)	(16,721)	(17,051)	(119,230)	(110,427)
Net cash provided by (used in) capital and related financing activities	<u>(401,920)</u>	<u>(70,276)</u>	<u>(51,579)</u>	<u>(44,229)</u>	<u>(453,499)</u>	<u>(114,505)</u>
Cash flows from investing activities:						
Proceeds from securities	227,560	186,184	33,878	32,329	261,438	218,513
Expenditures from purchases of securities	(333,908)	(300,692)	(31,470)	(48,139)	(365,378)	(348,831)
Interest received on investments	4,852	1,825	846	396	5,698	2,221
Net cash provided by (used in) investing activities	<u>(101,496)</u>	<u>(112,683)</u>	<u>3,254</u>	<u>(15,414)</u>	<u>(98,242)</u>	<u>(128,097)</u>
Net increase (decrease) in cash and cash equivalents	<u>(181,893)</u>	<u>66,271</u>	<u>13,779</u>	<u>(1,914)</u>	<u>(168,114)</u>	<u>64,357</u>
Cash and cash equivalents:						
Beginning of year	224,866	158,595	44,191	46,105	269,057	204,700
End of period	<u>\$42,973</u>	<u>\$224,866</u>	<u>\$57,970</u>	<u>\$44,191</u>	<u>\$100,943</u>	<u>\$269,057</u>

(Continued)

**UNAUDITED**

EAST BAY MUNICIPAL UTILITY DISTRICT  
STATEMENTS OF CASH FLOWS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017  
(DOLLARS IN THOUSANDS)

	Water System		Wastewater System		Total	
	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017	June 30, 2018	June 30, 2017
Reconciliation of net operating income to net cash provided by operating activities:						
Net operating income	\$141,359	\$81,689	\$27,391	\$23,979	\$168,750	\$105,668
Adjustments to reconcile net operating income to net cash provided by operating activities:						
Pension expense	(7,494)	6,221	(2,689)	(27)	(10,183)	6,194
OPEB expense	(945)	-	(208)	-	(1,153)	-
Depreciation on utility plant and vehicle	105,375	102,561	22,701	22,666	128,076	125,227
Depreciation within recreation areas	1,518	1,335	-	-	1,518	1,335
Amortization	14,000	16,276	2,197	1,769	16,197	18,045
Other income	11,452	12,682	5,968	4,166	17,420	16,848
Changes in assets/liabilities:						
Materials and supplies	(655)	(1,162)	-	-	(655)	(1,162)
Prepaid insurance	(215)	46	(248)	-	(463)	46
Customer receivables	(3,973)	3,782	(72)	(328)	(4,045)	3,454
Other assets	2,427	(1,300)	161	(736)	2,588	(2,036)
OPEB liability	-	1,560	-	268	-	1,828
Reserve for claims	3,720	785	(173)	(1,108)	3,547.00	(323)
Accounts payable and accrued expenses	20,248	(7,216)	302	(700)	20,550	(7,916)
Net cash provided by operating activities	<u>\$286,817</u>	<u>\$217,259</u>	<u>\$55,330</u>	<u>\$49,949</u>	<u>\$342,147</u>	<u>\$267,208</u>
 Schedule of Non-Cash Activities						
Change in Fair Value	<u>(\$3,363)</u>	<u>(\$1,546)</u>	<u>(\$396)</u>	<u>(\$186)</u>	<u>(\$3,759)</u>	<u>(\$1,732)</u>

See accompanying notes to financial statements

**UNAUDITED**

**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Description of the Primary Government**

The East Bay Municipal Utility District (the District or EBMUD) was formed in May 1923 under the provisions of the Municipal Utility District Act of 1921, as amended in 1941. The District is comprised of two financially independent entities: the Water System and the Wastewater System. These two entities are governed by the same elected seven-member Board of Directors which determines such matters as rates and charges for services, approval of contracts, and District policies. The Water System provides administrative and other support services to the Wastewater System. These costs are charged to the Wastewater System.

**B. Basis of Presentation**

The unaudited financial information for the year ended June 30, 2018 has been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) for interim financial information and therefore does not contain all of the information and footnotes required by GAAP for annual financial statements. The financial statements should be read in conjunction with EBMUD's Annual Audited Financial Report for the year ended June 30, 2017 which is posted on our web site <http://www.ebmud.com>.

The accounts of the District are organized and operated on a fund basis. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, net position, revenues, and expenses.

The basic financial statements include prior year comparative information. A complete presentation of the prior year information can be found in the District's Annual Audited Financial Reports for the year ended June 30, 2017.

The District reports the following major proprietary (enterprise) funds:

The **Water System** is engaged in the collection, transmission, and distribution of water to communities within Alameda and Contra Costa counties of California.

The **Wastewater System** is engaged in the interception and treatment of wastewater from residences and industries in the California communities of Alameda, Albany, Berkeley, Emeryville, Oakland, Piedmont, and the Stege Sanitary District.

In the opinion of EBMUD, the accompanying unaudited condensed financial statements contain all adjustments necessary for the fair presentation of the results for the year ended June 30, 2018. These adjustments consist only of normal recurring adjustments. The results for interim periods are not necessarily indicative of the results for any future periods.

Management's discussion and analysis (MD&A) precedes the Basic Unaudited Financial Statements and provides a narrative introduction, overview, and analysis of the basic financial statements. This Basic Unaudited Financial Statements and MD&A complement each other and should be read in conjunction with each other.

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED JUNE 30, 2018**  
**(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Basis of Accounting**

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District are charges to customers for sales and services. The District also recognizes wet weather facilities charges as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

In addition, the accounting policies of the District conform to accounting policies generally accepted in the United States of America for water utilities. The accounts are maintained substantially in accordance with the Uniform System of Accounts for Water Utilities followed by investor-owned and major municipally-owned water utilities.

**Balance Sheet** – The balance sheet is designed to display the financial position of the District. The District's fund equity is reported as net position, which is broken down into three categories defined as follows:

- Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and related deferred inflows and outflows.
- Restricted – This component of net position consists of net position subject to constraints placed on its use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or law or regulations of other governments. It also pertains to constraints imposed by law or constitutional provisions or enabling legislation.
- Unrestricted – This component of net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets".

**Statement of Revenues, Expenses, and Changes in Net Position** – The statement of revenues, expenses, and changes in net position is the operating statement for proprietary funds. Revenues are reported by major source. This statement distinguishes between operating and non-operating revenues and expenses and presents a separate subtotal for operating revenues, operating expenses, and other income.



**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***D. Use of Estimates and Assumptions***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

***E. Capital Assets***

**Utility Plant – at Original Cost**

The cost of additions to utility plant and replacement of retired units of property are capitalized. Cost includes material, direct labor and fringe benefits, transportation, and such indirect items as engineering, supervision, and interest during construction based on the interest rate on outstanding debt of the system in the prior fiscal year as allowed by GASB 76. Repairs, maintenance, and minor purchases of equipment are charged to expenses as incurred.

The depreciated cost of capital assets, plus removal costs, less salvage, is charged to expense upon retirement.

**Water Supply Management Program**

Costs incurred in this program are debt funded and capitalized in construction in progress. These costs are transferred to utility plant upon completion of the project and depreciated over their useful life. Debt service costs on the debt used to finance the program are recovered in future periods through connection fees and rates and charges for service to those benefiting from the program.

**Preliminary Survey and Investigation Costs**

The District capitalizes initial costs incurred to study and evaluate certain potential long-term capital projects. These costs are transferred to property, plant and equipment upon completion of the project and are depreciated over the life of the asset. In the event the project is abandoned, these costs are expensed.

**Contract Water Rights**

The District has contracted with the US Bureau of Reclamation for water deliveries from the Central Valley Project (CVP) through February 2046 (Long Term Renewal Contract), with the anticipation of subsequent renewals of 40 year terms. Payments under the contract include reimbursement based on the amounts of water delivered to EBMUD of Capital costs for CVP storage and conveyance facilities (EBMUD's current allocation is \$2,989) and the O&M Deficit (EBMUD's current balance is \$6,381). The Water Enterprise Fund capitalized the two components.

**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***F. Depreciation***

Depreciation of capital assets is computed on a straight-line basis using the estimated service lives of the related assets (5 to 100 years).

***G. Restricted and Unrestricted cash and investments***

The District segregates cash and investments into funds that are “Restricted” and “Unrestricted.” Funds are “restricted” when limitations on use of the resources are imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provision or by enabling legislation. “Unrestricted” resources are committed by the Board of Directors through the passage of a resolution, or constrained for a specific purpose by committees or officials with authority delegated by the Board. The exception is the Reserve for Capital Projects which is anticipated but not committed or constrained to be used for the District’s capital improvement program.

Unrestricted cash and investments are further categorized into Operating and Capital Reserves:

Operating Reserves:

- Rate Stabilization Fund (RSF) reserve is established by Policy 4.02, as adopted by the Board of Directors in the biennial budget, to maintain at least 20% of projected annual water volume revenues for Water and at least 5% of annual operating and maintenance expenses for Wastewater. Funding of the RSF is consistent with the District’s Bond indentures. In fiscal year 2014, the District combined the Rate Stabilization Fund referenced in the Bond indentures and the Contingency and Rate Stabilization Reserve referenced in Policy 4.02 into a single Rate Stabilization Fund reserve to enhance transparency.
- Working Capital reserve is established by Policy 4.02, as adopted by the Board of Directors in the biennial budget, to maintain at least three times the District’s monthly net operating and maintenance expenses.
- Self-insurance reserve is established by Policy 4.02, as adopted by the Board of Directors in the biennial budget, to maintain a level based on the Actuarial Self-Insured Retention (SIR) funding recommendation for the following year’s discounted loss and allocated loss adjustment expenses (ALAE) funding guidelines. Reserve amount should be calculated at a high (85%) confidence level. If an actuarial study is not available before close of the prior fiscal year end, the reserve shall equal 1.15 times the prior year reserve.
- Workers' compensation reserve is established by Policy 4.02, as adopted by the Board of Directors in the biennial budget, to maintain a level based on the Actuarial SIR funding recommendation for the following year’s discounted loss and ALAE funding guidelines. Reserve amount should be calculated at a high (85%) confidence level. If an actuarial study is not available before close of the prior fiscal year end, the reserve shall equal 1.15 times the prior year reserve.

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Capital Reserves:

- Reserve for Capital Projects comprises the resources available for cash funding of the District's capital improvement program as projected in conjunction with the biennial budget.
- Reserve Funded CIP (Wastewater) balance is a specific designation [Board Motion No. 029-94] used to fund wet and dry weather eligible construction projects.
- Vehicle Replacement Fund [Board Motion No. 030-94] is financed by deposits based on internal user rate charges, and used to reimburse operational expenditures and vehicle replacement purchases.
- Equipment Replacement Fund was established by the District with the implementation of the Wastewater Capacity Fees effective July 1, 1984. The balance in this account represents funds set aside for future wastewater department equipment replacements.

Restricted funds include the following:

- Debt Funded Construction funds are the proceeds of bond or commercial paper issues that are restricted for use on eligible projects in the District's capital program.
- Capitalized Interest fund is restricted by the District's bond indenture for the purpose of defraying a specific bond issue's debt service payments for a specified period.
- Bond Interest and Redemption fund is required, under the District's bond indentures, in order for the District to transfer funds to the Trustee for the payment of principal and interest on the outstanding bonds one business day prior to the date such payment is due. The District uses the Bond Interest and Redemption Fund to segregate funds accumulated for such payments. In addition, under certain of the interest rate swap agreements related to the District's outstanding bonds, the District is required to post collateral to the swap counterparty to the extent that the District's total exposure for termination payments under the swap agreement exceeds the threshold amount specified in the applicable swap agreement. The District also uses the Bond Interest and Redemption Fund to segregate District funds held by the applicable custodian to satisfy this collateral posting obligation.
- Debt Service Reserve fund is created and required to be maintained at a specified level in connection with certain series of the District's outstanding bonds. Amounts in a Bond Reserve Fund may only be used (a) for the payment of principal of and interest on the related series of bonds in the event the District fails to transfer the required payment from the related system Revenue Fund (the respective designated part of the General Fund) (b) for the payment of redemption of all of the related series of bonds then outstanding or (c) for the payment of the final principal and interest payments on the related series of bonds.

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

- Funds received for construction reflect advances received from applicants for work to be performed by the District and the unspent future water supply component of system capacity charges. This fund is used for the construction of major facilities, applicant requested services, and the design and construction of water supply improvement program projects.
- FERC partnership fund of \$2 million was established January 11, 1999, in compliance with Federal Energy Regulatory Commission (FERC) order which brought resolution to its Mokelumne River Proceeding. The District manages the fund and income derived from investing the funds to provide operating support to the Joint Settlement Agreement with US Fish and Wildlife and California Fish and Game to protect the Mokelumne River Ecosystem from Pardee Reservoir to the Delta. The principal and any unused earnings shall remain the property of the District and will revert to the District upon expiration of the agreement in March 2031 or upon withdrawal of any party to the agreement.
- Monetary Reserve represents money on deposit in the name of the District with the Automated Power Exchange Inc. (APX) in accordance with the terms and conditions of the Automated Power Exchange Inc. California Master Service Agreement of July 15, 1999, entered between the District and APX for the sale and purchase of electric power. The funds held on deposit shall be withdrawn by the Depository and Clearing Agent in the event that sufficient funds are not deposited in the District settlement account to cover power exchange transactions.

***H. Deferred Amount on Bond Refunding***

Gains and losses incurred in connection with debt refunding transactions are deferred and amortized over the shorter of the life of the refunded debt or the new debt.

***I. Cash and Cash Equivalents***

For purposes of the statement of cash flows, the District considers all highly liquid investments with original maturities of three months or less at the date of purchase to be cash equivalents.

***J. District Investments***

Investments are stated at fair value. Included in investment income (loss) is the net change in the fair value of investments, which consists of the realized gains or losses and the unrealized appreciation (depreciation) of those investments.

Measurement of the fair value of investments is based upon quoted market prices, if available. The estimated fair value of investments that have no quoted market price is determined based on equivalent yields for such securities or for securities of comparable maturity, quality, and type as obtained from market makers.

Each of the financial instruments invested in by the District represents a potential concentration of credit risk. However, as the portfolio and the components of the various instruments are diversified, and issuers of securities are dispersed throughout many industries and geographic locations, the concentrations of credit risk are limited.

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***K. Material and Supplies***

Material and supplies inventories are valued at cost, which approximates market, using the average-cost method.

***L. Compensated Absences***

Compensated absences as of June 30, 2018 and 2017, respectively, are included on the balance sheet in accounts payable and accrued expenses. In previous years, trends have shown that the District employees utilize the accruals annually, therefore, amounts payable are accrued and reported as a current liability on the financial statements only.

***M. Revenue***

Water billings include charges for water flow, elevation, and a monthly meter charge. Customer water meters are read on a cyclical basis throughout a monthly or bimonthly period. Bills are rendered and revenue is recognized in the period that meters are read.

Wastewater treatment billings are a combination of flow, strength charges, and a monthly service charge. Customer bills are rendered on a cyclical basis throughout a monthly or bimonthly period, and revenue is recognized in the period in which bills are rendered.

Wet weather facilities charges are designed to finance the operating and capital costs related to wet weather sewage flows and are billed annually on the property tax bill.

***N. Interest Rate Swap***

The District entered into interest rate swap agreements to modify interest rates on some outstanding debt.

In June 2008, GASB issued Statement No. 53, Accounting and Financial Reporting for Derivative Instruments (GASB 53). The statement specifically requires governments to measure and report most derivative instruments at fair value in their financial statements that are prepared using the economic resources measurement focus and the accrual basis of accounting. The requirement of reporting the derivative instruments at fair value on the face of the basic financial statements gives the users of those statements a clearer look into the risks their governments are sometimes exposed to when they enter into these transactions and how those risks are managed. The statement also addresses hedge accounting requirements and improves disclosures, providing a summary of the government's derivative instrument activity, its objectives for entering into derivative instruments, and their significant terms and risks. The District implemented GASB 53 in fiscal 2010.

***O. Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED JUNE 30, 2018**  
**(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

In addition to liabilities, the statement of financial position or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

***P. Implementation of Governmental Accounting Standards Board (GASB) Pronouncements***

**GASB Statement No. 75 - *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions***. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for post-employment benefits other than pensions (other post-employment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all post-employment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. The provisions of this statement are effective for financial statements for the periods beginning after June 15, 2017, therefore, the District implemented this statement in fiscal year ending June 30, 2018, which required a restatement to the District's financial statements. As a result, the beginning net positions of the Water Systems Fund had a net decrease of \$92,277 and the Wastewater Systems Fund had a net decrease of \$15,895.

**GASB Statement No. 81 - *Irrevocable Split-Interest Agreements***. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period.

**GASB Statement No. 85 - *Omnibus 2017***. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]).

**GASB Statement No. 86 - *Certain Debt Extinguishment Issues***. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources-resources other than the proceeds of refunding debt-are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
(Dollars in thousands)**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Q. Fair Value Measurements***

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

**NOTE 2 - CASH AND INVESTMENTS**

***A. Classification***

Reconciliations of cash and investments reported on the financial statements as of June 30, 2018, are as follows:

***District Enterprise Funds:***

	Water System	Wastewater System	Total
Cash and investments included in current assets	\$441,259	\$112,249	\$553,508
Cash and investments included in restricted assets	50,115	18	50,133
Total District cash and investments	491,374	112,267	603,641
Less non-current investments	(448,401)	(54,297)	(502,698)
District cash and cash equivalents	\$42,973	\$57,970	\$100,943

**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
(Dollars in thousands)**

**NOTE 2 - CASH AND INVESTMENTS (Continued)**

***B. District Investments Authorized by the California Government Code and the District's Investment Policy***

The District's Investment Policy and the California Government Code allow the District to invest in the following, provided the credit ratings of the issuers are acceptable to the District; and approved percentages and maturities are not exceeded. The table below also identifies certain provisions of the California Government Code, or the District's Investment Policy where the District's Investment Policy is more restrictive and provides information as to the limitations as they relate to interest rate risk, credit risk and concentration risk.

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality	Maximum in Portfolio	Maximum Investment in One Issuer/Fund
U.S. Treasury Bonds, Notes and Bills	5 Years	N/A	up to 100%	N/A
U.S. Government Agency and U.S. Government-Sponsored Enterprise Obligation	5 Years	N/A	up to 100%	40% in each Agency
State of California Local Agency Investment Fund (LAIF Pool)	N/A	N/A	\$65,000 per account	N/A
California Asset Management Program (CAMP)	N/A	AAAm	20%	N/A
Money Market Mutual Funds	N/A	AAAm	20%	5%
Certificates of Time Deposit	1 Year	AA-	20%	\$250
Negotiable Certificates of Deposit	5 Years	AA-	20%	\$250
Commercial Paper	270 Days	A-1+, P1 or F1+	20%	10%
Medium Term Corporate Notes	5 Years	AA- and A	30%	10%
Repurchase Agreements	270 Days	N/A	20%	N/A
Municipal Bonds	5 Years	AA- and A	40%	20%

The District does not enter into reverse repurchase agreements.



**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
(Dollars in thousands)**

**NOTE 2 - CASH AND INVESTMENTS (Continued)**

***C. District Investments Authorized by Debt Agreements***

The District must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the District fails to meet its obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with District resolutions, bond indentures or State statutes. The table below identifies the investment types that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements:

Authorized Investment Type	Minimum Credit Quality
Repurchase Agreements	Top Four Short Term Rating Category
U.S. Treasury Bonds, Notes and Bills	N/A
U.S. Government Agency and U.S. Government-Sponsored Enterprise Obligation	N/A
State Obligations	Not lower than the District's bond rating
Commercial Paper	Top Rating Category
Negotiable Certificates of Deposit	FDIC insured or collateralised
Time Certificates of Deposits - Banks or Savings and Loans	FDIC insured or collateralised
Corporate Notes (up to 3 years)	Top Short-Term Rating Category
Corporate Bonds (longer than 3 years)	Not lower than District's bond rating
Variable Rate Obligations	Top Short-Term Rating Category
Cash Sweep Agreements	Top Rating Category
Guaranteed Investment Contract	Not lower than District's bond rating
Shares of Beneficial Interest	Top Rating Category

***D. Fair Value Hierarchy***

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. This information is presented in the annual audited financial statements.

***E. Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the market value of an investment. Normally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The District generally manages its interest rate risk by holding the investment to maturity.

Information about the sensitivity of the market values of the District's investments (including investments held by bond trustees) to market interest rate fluctuations is provided as part of the annual financial report.

**UNAUDITED**

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**(Dollars in thousands)**

**NOTE 2 - CASH AND INVESTMENTS (Continued)**

The District participates in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The District reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations.

**F. Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical credit rating organization. This information is presented in the annual audited financial statements.

**G. Concentration Risk**

Significant District investments in the securities of any individual issuers, other than U. S. Treasury securities, LAIF, and mutual funds are presented in the annual audited financial statements.

**H. Foreign Currency Risk**

Foreign currency risk, the risk that changes in foreign exchange rates will adversely affect the fair values of an investment or deposit, is presented in the annual audited financial statements.

**I. Custodial Credit Risk**

Custodial credit risk for *cash on deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, the District will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

California Law requires banks and savings and loan institutions to pledge government securities with a market value of 110% of the District's cash on deposit, or first trust deed mortgage notes with a market value of 150% of the deposit, as collateral for these deposits. Under California Law this collateral is held in a separate investment pool by another institution in the District's name and places the District ahead of general creditors of the institution.

The District invests in individual investments and in investment pools. Individual investments are evidenced by specific identifiable *securities instruments*, or by an electronic entry registering the owner in the records of the institution issuing the security, called the *book entry* system. In order to increase security, the District employs the Trust Department of a bank or trustee as the custodian of certain District managed investments, regardless of their form.

**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018  
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**NOTE 2 - CASH AND INVESTMENTS (Continued)**

***J. Joint Powers Authority***

**DRSD/EBMUD Regional Water Authority** - On June 28, 1995, the Dublin San Ramon Service District (DSRSD) and East Bay Municipal Utility District (District) entered into a Joint Powers Agreement (JPA) and established the DSRSD/EBMUD Recycled Water Authority (DERWA) with the purpose of creating a recycled water program in the San Ramon and Livermore-Amador Valleys. The JPA governing body is not substantially the same as the District and its independent Board consists of two directors each from the DSRSD and District. The JPA books and records are being maintained separately from DSRSD and the District. The DSRSD and District made member contributions to fund the JPA start-up and continue to fund capital projects at the request of the JPA on an as needed basis. Although DERWA has a significant relationship with the District, DERWA does not provide services solely to the District, and therefore is not considered a component unit of the District.

**Freeport Regional Water Authority** - The Freeport Regional Water Project (FRWP) is a regional water supply project undertaken by the District in partnership with the Sacramento County Water Agency (SCWA). In February 2002, with the support of the United States Bureau of Reclamation, the District and SCWA formed the Freeport Regional Water Authority (FRWA) under a joint powers agreement to develop the FRWP. The FRWP provides the permanent infrastructure to allow the District to receive water deliveries pursuant to the Long-Term Renewal Central Valley Project Contract at a new point of diversion along the Sacramento River. In addition to providing the District up to 100 MGD of supplemental water in dry years, the FRWP can provide up to 85 MGD to SCWA in all years. The District's share of the facilities is recorded as Investment in JPA and is presented on the balance sheet. To increase the District's reserve of water supply due to the recent drought, the District activated the pumping of water from the Sacramento River via the Freeport facility during Fiscal Year 2015.

**NOTE 3 - CAPITAL ASSETS**

***A. Summary***

The District capitalizes all assets with a historical cost of at least \$5 and a useful life of at least three years. Contributed capital assets are valued at their estimated acquisition value on the date contributed.

The purpose of depreciation is to spread the cost of capital assets equitably among all customers over the life of these assets, so that each customer's bill includes a pro rata share of the cost of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of depreciable capital assets.

Depreciation of all capital assets in service, excluding land, is charged as an expense against operations each year and the total amount of depreciation taken over the years, called accumulated depreciation, is reported on the balance sheet as a reduction in the book value of the capital assets.

Capital assets are depreciated using the straight line method of depreciation, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The District has assigned the useful lives listed below to capital assets:

**UNAUDITED**

**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
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(Dollars in thousands)**

**NOTE 3 – CAPITAL ASSETS (Continued)**

Utility plant:	Years
Source of supply	25-100
Raw water transmission and storage	20-100
Interception and outfall	60-75
Pumping	25-75
Treatment	20-75
Distribution	25-75
Power Generation	25-75
Equipment	5-20
Plant Structures	25-75
Other	5-40

**NOTE 4 – ACCOUNTS PAYABLE & ACCRUED EXPENSES**

Accounts payable and accrued expenses at June 30, 2018 and 2017 consist of:

	Water System		Wastewater System		Total	
	June 30	June 30	June 30	June 30	June 30	June 30,
	2018	2017	2018	2017	2018	2017
Accounts payable	\$35,966	\$19,340	\$3,304	\$4,365	\$39,270	\$23,705
Accrued salaries	2,965	2,360	548	394	3,513	2,754
Accrued compensated absences	28,506	26,545	4,827	4,130	33,333	30,675
Other	21,689	20,607	951	453	22,640	21,060
Total	\$89,126	\$68,852	\$9,630	\$9,342	\$98,756	\$78,194

**NOTE 5 – COMMERCIAL PAPER NOTES**

The District's Board of Directors has authorized the issuance of short-term indebtedness of the District in a maximum principal amount of up to the lesser of either the average of the total annual revenue for the three preceding years or 25% of the District's total outstanding bonds. Under this authority the District has established two commercial paper programs: an extendable commercial paper program and a traditional commercial paper program. The proceeds from the issuance of commercial paper under these programs are restricted as to use. Under the programs, which must be authorized by the Board of Directors every seven years by resolution subject to the right of referendum, the Water System or the Wastewater System may issue commercial paper and bank notes at prevailing interest rates for periods of not more than 270 days from the date of issuance. The programs were last authorized on April 28, 2015.

The District initially established its extendable commercial paper program in March 2009. Under the extendable commercial paper program, no liquidity support agreement with a commercial bank is needed. Instead, the District limits the term of the extendable commercial paper to 120 days, and the investor agrees to extend the maturity of their investment by 150 days at a higher interest rate in the event of a failed remarketing, giving the District sufficient time to find a replacement investor or refund the extendable commercial paper with a different form of debt to repay the investor.

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**EAST BAY MUNICIPAL UTILITY DISTRICT  
NOTES TO BASIC FINANCIAL STATEMENTS  
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**NOTE 5 – COMMERCIAL PAPER NOTES (Continued)**

As of June 30, 2018, \$0 million in Water Series and \$15.0 million in Wastewater Series extendable commercial paper notes were outstanding under this program. The Wastewater Series included the term of 58 days and an interest rate of 1.28% as of June 30, 2018, and the term of 61 days and an interest rate of 0.91% as of June 30, 2017.

The District established its current traditional commercial paper program in December 2015. As of June 30, 2018, \$359.8 million in Water Series and \$0 in Wastewater Series commercial paper notes were outstanding under this program. The Water Series commercial paper notes included the terms of 26 to 146 days and interest rates ranging from 1.19% to 1.69% as of June 30, 2018, and the terms of 30 to 123 days and interest rates ranging from 0.78% to 0.97% as of June 30, 2017.

To provide liquidity for the Water Series notes issued under the traditional commercial paper program, the District maintains two liquidity support facilities with commercial banks: a standby letter of credit in the amount of \$200,000,000 and a revolving credit agreement in the amount of \$160,000,000. Borrowings by the Water System for commercial paper notes and bank notes under the traditional commercial paper program cannot exceed the aggregate amount available under these agreements. Drawings under the liquidity support facilities are restricted to pay principal on maturing Water Series commercial paper notes. There were no borrowings under the liquidity support facilities as of June 30, 2018. The liquidity support facilities expire on December 1, 2020 and November 30, 2018, respectively, and are subject to extension at the request of the District upon agreement by the issuing bank.

There were no unused proceeds of commercial paper notes as of June 30, 2018. It is the District's practice to use the commercial paper programs as a portion of the District's long-term variable rate debt exposure.

**NOTE 6 – LONG-TERM DEBT**

***A. Composition and Changes***

The District generally incurs long-term debt to finance projects or purchase assets which will have useful lives equal to or greater than the related debt. The District's debt issues and transactions for the year ending June 30, 2017 are presented in the annual audited financial statements.

***B. Description of the District's Long-Term Debt Issues***

General obligation and revenue bonds are generally callable at future dates. The general obligation bonds are repaid from property taxes levied on property within the District.

Revenue-supported debt can be authorized by the District's Board of Directors, subject to a referendum process.

The net revenues of the Water System are pledged toward the repayment of the Water Revenue Bonds and the State Water Resources Control Board Parity Loans of the Water System. The net revenues of the Wastewater System are pledged toward the repayment of the Wastewater Revenue Bonds of the Wastewater System.

**EAST BAY MUNICIPAL UTILITY DISTRICT  
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**NOTE 6 – LONG-TERM DEBT (Continued)**

The District is subject to certain revenue bond covenants on outstanding debt which require the setting of rates and charges to yield net revenues of the respective Water System or Wastewater System, as applicable, equal to at least 110% of the current annual debt service requirements for all revenue bonds and other parity obligations of the respective Water System or Wastewater System. The District has designated \$119.1 million (\$95.0 million for the Water System and \$24.1 million for the Wastewater System) of operating reserves as a rate stabilization fund, which is available to satisfy the coverage requirements for debt service in future years. There have never been any draws for this purpose.

**C. Prior-Year Defeasances**

In prior years, the District defeased certain debt issues by placing proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the refunded bonds. Accordingly, the trust account assets and the liability for the defeased debt are not included in the District's financial statements. On June 30, 2018, \$318 million of the bonds outstanding are considered defeased.

**D. Variable Rate Debt**

The District has a number of bond issues with variable interest rates. The Water Series 2008A Bonds are subject to purchase on the demand of the holder with seven days prior notice at a price equal to the principal plus accrued interest. The remarketing agent is authorized to use its best efforts to sell the repurchased bonds at a price equal to 100 percent of the principal amount by adjusting the interest rate. In the event that they are not sold, under Standby Bond Purchase Agreements (SBPAs) issued by banks for the above variable rate debt issues, the trustee or the remarketing agent is entitled to draw an amount sufficient to pay the purchase price of delivered bonds. The District is required to pay an annual commitment fee to the banks issuing SBPAs. Expiration dates of these SBPAs are presented below by debt issue. In addition, the remarketing agent receives an annual fee of seven basis points of the outstanding principal amount of the bonds.

Issue	Standby Purchase Agreement Terms		
	Expiration Date	Interest Rate	Swap Rate
Water System Revenue Subordinated Bonds:			
Series 2008A-1	12/9/2019	Reset Weekly	See below
Series 2008A-2	11/24/2021	Reset Weekly	See below
Series 2008A-3	11/24/2021	Reset Weekly	See below
Series 2008A-4	12/9/2019	Reset Weekly	See below

**E. Interest Rate Swap Agreements**

The District has entered into a number of matched interest rate swap contracts with providers in which the District contracted to pay a fixed rate on the nominal amount of outstanding bonds, in exchange for a floating rate payment, set monthly on the first day of each calendar month for its LIBOR based swaps. The combination of variable rate bonds and a floating-rate swap creates synthetic fixed-rate debt for the District. The synthetic fixed rate on the bonds protects the District against increases in short-term interest rates. The terms, fair value, and credit risk of each of the swap agreements are discussed below.

**UNAUDITED**

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**NOTE 6 – LONG-TERM DEBT (Continued)**

*Term and credit risks.* The terms and credit ratings of the outstanding swaps, as of June 30, 2018, are included below. The District's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to follow scheduled reductions in the associated bonds.

Related Bond Issue	Notional Amount	Date	Counterparty	Counterparty Credit Ratings (Moody's/ S&P)	Issuer Pays	Issuer Receives	Maturity/ Termination Date
2008A Water System Refunding Bonds	37,240	6/2/2005	JP Morgan Chase & Co.	Aa3/A+	3.115%	62.3% of 30-day LIBOR	6/1/2038
2008A Water System Refunding Bonds	37,240	6/1/2011	Bank of America National Assoc.	Aa3/A+	3.115%	62.3% of 30-day LIBOR	6/1/2038
2008A Water System Refunding Bonds	16,195	6/1/2012	Merrill Lynch Capital Services	A3/A-	3.115%	62.3% of 30-day LIBOR	6/1/2038
2008A Water System Refunding Bonds	14,575	9/25/2008	The Bank of New York Mellon	Aa2/AA-	3.115%	62.3% of 30-day LIBOR	6/1/2038

The effect of these transactions is structured to result in the approximate equivalent of the District paying a fixed rate on the bonds, since the inflow of payments from the LIBOR based swaps are anticipated to approximate the outflow of payments on the variable rate bonds. Only the net difference in the amount owed to and received from the swap providers is made under the swap contracts.

*Fair value.* The fair value of the swaps takes into consideration the prevailing interest rate environment, the specific terms and conditions of a given transaction and any upfront payments that may have been received. The fair value was estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the LIBOR swap yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement on the swaps. The fair value of the swaps at June 30, 2018, is included below:

<u>Related Bond Issuance</u>	<u>Fair Value</u>
2008A Water System Refunding Bonds	(\$18,256)

*Credit risk.* As of June 30, 2018, the District was not exposed to credit risk on its outstanding swaps because the swaps had a negative fair value of \$18.3 million. The District faces a maximum possible loss equivalent to the swaps' fair value. However, if interest rates increase and the fair value of the swaps were to become positive, the District would be exposed to credit risk.

The District will be exposed to interest rate risk only if the counterparty to the swap defaults or if the swap is terminated. The swap agreements contain provisions that determine if and when the District or the counterparty must provide collateral. The agreements require full collateralization of the fair value of the swap should the counterparty's credit rating fall below a certain threshold. As of June 30, 2018, the District was not required to provide collateral to any swap counterparty.

**EAST BAY MUNICIPAL UTILITY DISTRICT**  
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**NOTE 6 – LONG-TERM DEBT (Continued)**

*Basis risk.* Basis risk is the risk that the interest rate paid by the District on underlying variable rate bonds to bondholders temporarily differs from the variable swap rate received from the applicable counterparty. The District is exposed to basis risk as the District receives payments based on LIBOR rates to offset the actual variable interest rate the District pays on its bonds. The District is exposed to basis risk should the floating rate that it receives on a swap be less than the actual variable rate the District pays on the bonds. Depending on the magnitude and duration of any basis risk shortfall, the expected cost of the basis risk may vary. As of June 30, 2018, the District has a basis difference on its swaps of a positive 11 basis points (the District receives less from its swap floating rate payment than it pays out on its variable rate debt).

*Termination risk.* The District or the counterparty may terminate if the other party fails to perform under the terms of the SWAP contract. The District will be exposed to variable rates if the providers to the swap contracts default or if the swap contracts are terminated as it will lose the hedge provided by the SWAP. A termination of the swap contracts may also result in the District's making or receiving a termination payment based on market interest rates at the time of the termination. If at the time of termination the swap has a negative fair value, the District would be liable to the counterparty for a payment equal to the swap's fair value.

**NOTE 7 – NET POSITION**

Net Position is the excess of all the District's assets and deferred outflows over all its liabilities and deferred inflows, regardless of fund. Net Position is divided into three captions. These captions apply only to Net Position and are described below:

*Net Investment in Capital Assets* describes the portion of Net Position which is represented by the current net book value of the District's capital assets, less the outstanding balance of any debt issued to finance these assets and any related deferred outflows and inflows.

*Restricted* describes the portion of Net Position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which the District cannot unilaterally alter. These principally include developer fees received for use on capital projects, funds restricted for debt service and fees charged for the provision of future water resources.

*Unrestricted* describes the portion of Net Position which is not restricted to use.

**NOTE 8 – EMPLOYEES' RETIREMENT PLAN**

Net OPEB (Other Pension Employee Benefits) obligation, net pension liability (i.e., the Plan's liability determined in accordance with GASB No. 68 less the fiduciary net position), net OPEB liability (The Plan's liability determined according to GASB 75) and pension and OPEB related deferred inflows and outflows of resources are calculated and revised annually.



**EAST BAY MUNICIPAL UTILITY DISTRICT  
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**NOTE 9 – RISK MANAGEMENT**

The District has purchased commercial insurance for general, property, public officials’ liability and workers’ compensation.

The District’s liability, property, and workers’ compensation risks are insured by commercial insurance carriers, all of which are subject to the District’s self-insurance retentions, which vary by type of coverage as shown below:

Coverage	Policy Limit	Self-insurance retention
Workers' Compensation	Statutory Limit	\$5,000
All risk property (except flood)	\$200,000	500
Flood	25,000	1,500
Liability	90,000	10,000 Water/ 10,000 Wastewater
Crime	10,000	25
Boiler and Machinery	10,000	25
Pardee and Camanche Dams	25,000	25
Main Wastewater Treatment Plant	25,000	25

Settled claims have not exceeded the District’s policy limits in any of the past five fiscal years. Reserve for claims balance is calculated and revised annually.

**NOTE 10 - CONTINGENT LIABILITIES**

The District is a defendant in a number of lawsuits which have arisen in the normal course of business including challenges over certain rates and charges. The ultimate outcome of these matters is not presently determinable. In the opinion of the District, these actions when finally adjudicated will not have a material adverse effect on the financial position of the District.

**NOTE 11 – CONTROLS & PROCEDURES**

The management of EBMUD is responsible for establishing and maintaining adequate internal controls to assure that EBMUD’s operations are effective and efficient, applicable laws and regulations are followed, and financial reports are reliable. The internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of control should not exceed the benefits likely to be derived, and that cost-benefit analyses require estimates and judgments by management.