

General Manager's Proposed Budget & Rates FY 2014 and FY 2015

Board Workshop April 9, 2013



Workshop Agenda

- Introduction
- Recap of February Board workshop
- Budget highlights
- · Proposed budget FY 2014 & FY 2015
- Break
- Prop 218 rates and charges
- Financial forecast
- Board discussion



Recap of February Board Workshop

Strategic Plan Update



Goals	Highlights
Long-Term Water Supply	 Improved reliability
Water Quality & Environmental Protection	 Added renewable energy
Long-Term Infrastructure Investment	• Completed master plans
Long-Term Financial Stability	 Minimized customer impacts during recession
Customer Service	 Implemented new Customer Information system
Workforce Planning & Development	 Partnered for future workforce development

Budget Context



Fiscal challenges from drought & recession

 Reduced sales volumes, capacity charge revenues, and interest earnings

Multi-year effort to mitigate rate increases

 Enhanced revenues, contained operating costs, deferred capital investments, refinanced/re-structured debt

Some mitigation strategies unsustainable

 Increasing maintenance backlog, aging infrastructure, customer impacts, "negative outlook" on AAA rating

Mitigation Strategies

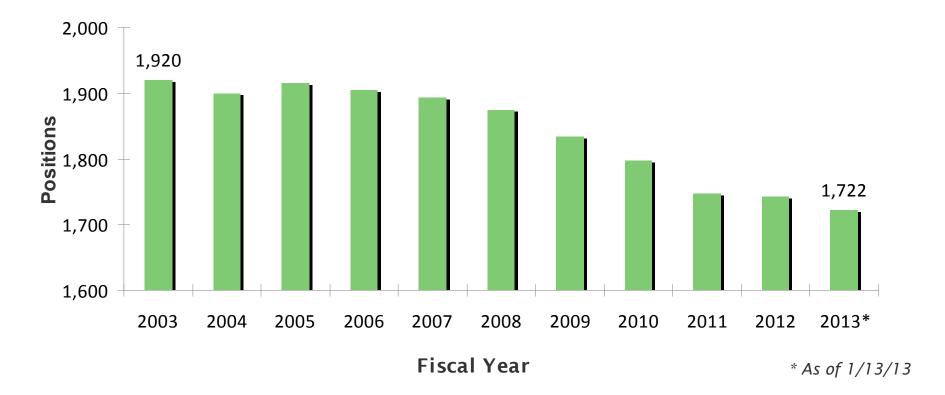


Since FY2010, \$194+ million in expenditure reductions/deferrals:

- Debt savings and refinancing (\$59 million)
- Hiring freeze (\$37 million)
- No general salary increase for FY12-13 (\$14 million)
- Decreased discretionary/contract expenses (\$5 million)
- Operational efficiencies (\$2 million)
- Capital projects deferrals/reductions (\$77 million)

Reduced Staffing Levels

Staffing Levels

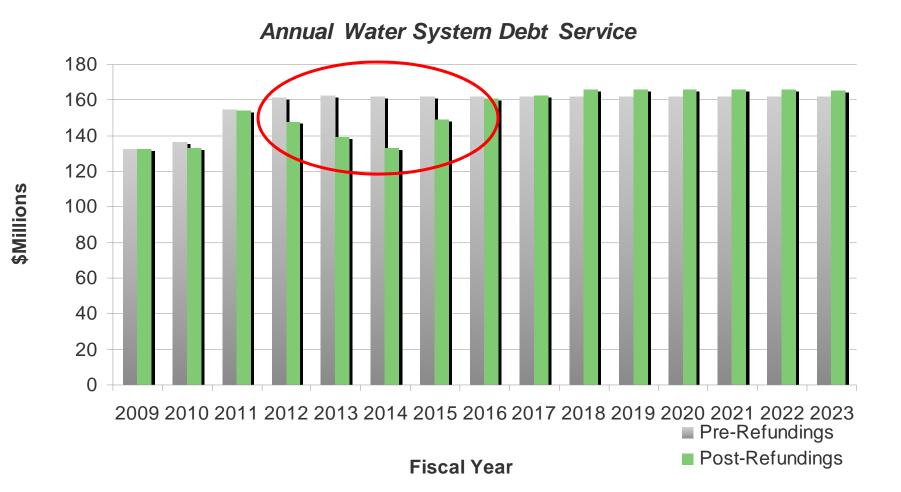


 \cdot FY13 staffing is 10% less than in FY03

23

EBMUD

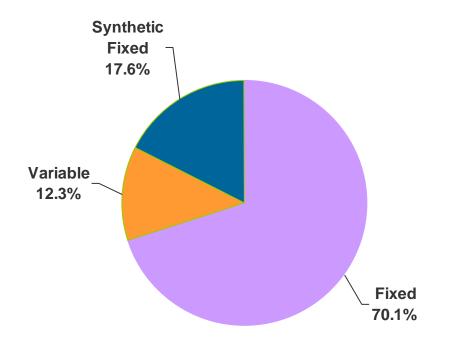
Impact of Refundings and Restructuring on Water System Debt Service

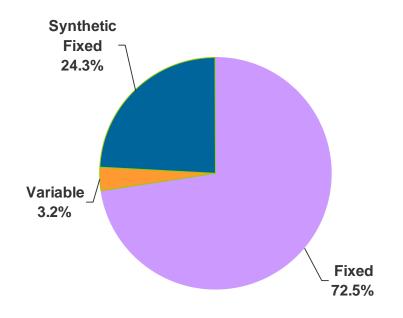


District Debt Overview

Water System \$2.54 Billion

Wastewater System \$463.7 Million





1923 2013

EBMUD

Credit Considerations

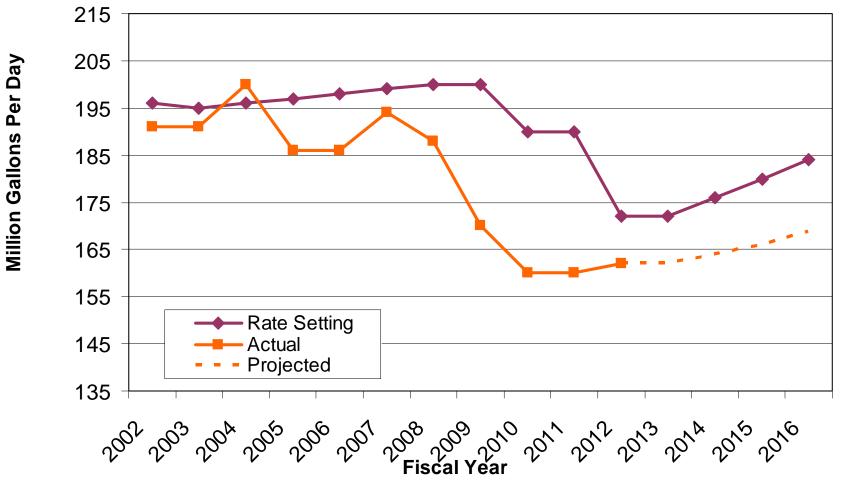


Wastewater

	· Strong water supply	• Dry-weather treatment capacity
	 Service area demographics 	· Limited future CIP
Credit · Strong management		 Service area demographics
Strengths	 Independent Board w/ rate setting 	·Strong management
J	authority	•Independent Board w/ rate
	· Strong liquidity	setting authority
	 Comparatively lower rates 	· Strong liquidity
Credit Concerns	 Missing Board policy target for coverage of 1.6x Use of one-time strategies to address fiscal imbalance 	 Missing Board policy target for coverage of 1.6x Ultimate requirements of consent decree

• Upcoming biennial budget and rate package will be key to longterm fiscal stability and the maintenance of strong ratings

Reduced Projected Sales Volumes



Water System Revenue Shortfal

Revenue Estim \$ <i>Millions</i>	ates	2013	2014	2015	2016
Water Sales	Old New	342.0 <u>323.5</u> -18.5	367.0 <u>341.6</u> -25.4	392.8 <u>362.4</u> -30.4	420.3 <u>385.6</u> -34.7
System Capacity Charges	Old New	40.1 <u>40.1</u> 0.0	38.2 <u>23.7</u> -14.5	35.0 <u>23.3</u> -11.7	30.0 <u>24.6</u> -5.4
Interest Earnings	Old New	12.4 <u>1.5</u> -10.9	10.3 <u>3.0</u> -7.3	9.3 <u>4.7</u> -4.6	9.2 <u>4.7</u> -4.5
Total Shortfall		-29.4	-47.2	-46.7	-44.6

Wastewater System Revenue Shortfall

Revenue Estimates \$ <i>Millions</i>		2013	2014	2015	2016
Resource Recovery	Old New	7.3 <u>8.8</u> 1.5	8.0 <u>7.1</u> -1.0	8.0 <u>6.5</u> -1.5	8.0 <u>6.0</u> -2.0
Power/Other	Old New	6.1 <u>4.5</u> -1.6	6.1 <u>4.7</u> -1.4	6.1 <u>4.7</u> -1.4	6.1 <u>4.7</u> -1.4
Interest Earnings	Old New	2.5 <u>0.4</u> -2.1	2.5 <u>0.9</u> -1.6	2.1 <u>1.0</u> -1.1	1.7 <u>0.8</u> -0.9
Total Shortfa	all	-2.2	-4.0	-4.0	-4.3

Budget Themes



- \cdot Add resources in priority areas
 - Invest in aging infrastructure
 - Enhance effective maintenance
 - Improve customer service levels
- Plan for long-term financial stability
 - Continue cost containment efforts
 - Utilize conservative budget assumptions
 - Address structural revenue shortfall
 - Meet Board's financial policy goals

February Workshop Discussion 2813

- Address priority areas
- Make reasonable budget assumptions
- Meet financial policy goals
- Understand need for rate increases
- Highlight what ratepayers are getting
- Consider advancing rate increase



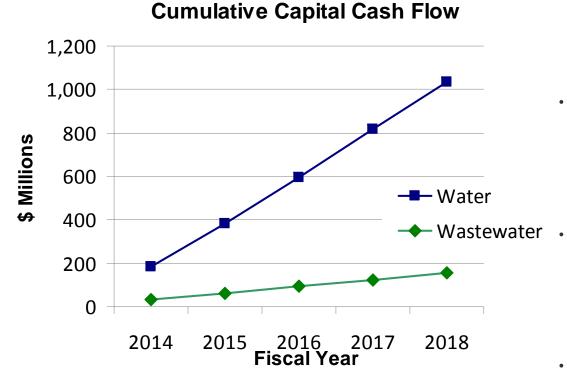
Budget Highlights

Budget Snapshot



- Increase 5-year CIP by 15% or \$157 million
- Increase cash funding of capital and meet debt service coverage targets
- Invest in operations
 - Fund 47 additional positions to enhance maintenance, renew infrastructure, and improve customer service
- Plan for long-term financial stability
 - Revise assumptions for sales volumes, capacity charges, interest earnings, Resource Recovery, and electricity sales

Renew/Rehabilitate More Infrastructure



Increase two-year spending 6% from prior budget

•

- \$420 million vs. \$444 million
- Increase five-year spending 15% from prior budget
 - \$1,035 million vs. \$1,192 million
- Increase cash funding of five-year CIP to 58% (Water), and 85% (Wastewater)
 - Meet debt service coverage ratio of 1.60x by FY14 (Water), FY15 (Wastewater)

Increase Renewal of Aging Infrastructure





- Key Investments
 - Pipelines, Regulators, Appurtenances
 - Pressure Zone Improvements
 - Reservoir Rehabilitation
 - Pumping Plant Rehabilitation
 - Wastewater and Water Treatment Plants
 - Wastewater Interceptors
- 43% Increase in miles of pipe replaced vs. prior CIP

Enhance Effective Maintenance 233

Fund 44 additional positions for O&M

Job Grouping	Count
Pipeline System Maintenance	18
Meter Maintenance	12
Electrical / Structural / Mechanical Maintenance	8
Building / Grounds Maintenance	6

Reduce Maintenance Backlog

Enhance key maintenance programs







Improve Customer Service

- \cdot Meet customer expectations of technology
 - Leverage capabilities of new billing system to enhance web self service
- · Manage contact center call volume
 - Replace phone system
 - Replace integrated voice response system
 - Fund 3 additional positions in contact center

Recommended Rate Increases

		2014	2015
Water	Increase	9%	9%
	\$/month*	\$3.65	\$3.97
Wastewater	Increase	8%	8%
	\$/month*	\$1.15	\$1.36

* Monthly increase based on typical single-family residential customer.



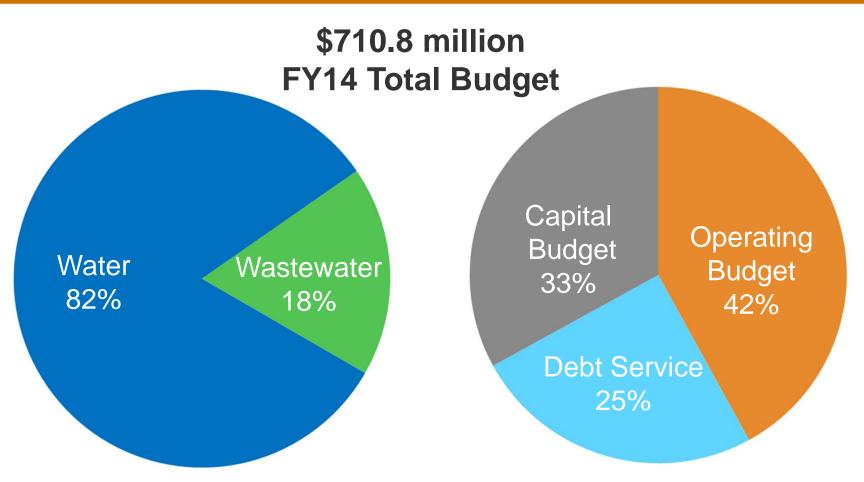
General Manager's Proposed Budget FY 2014 & FY 2015

District Budget Summary



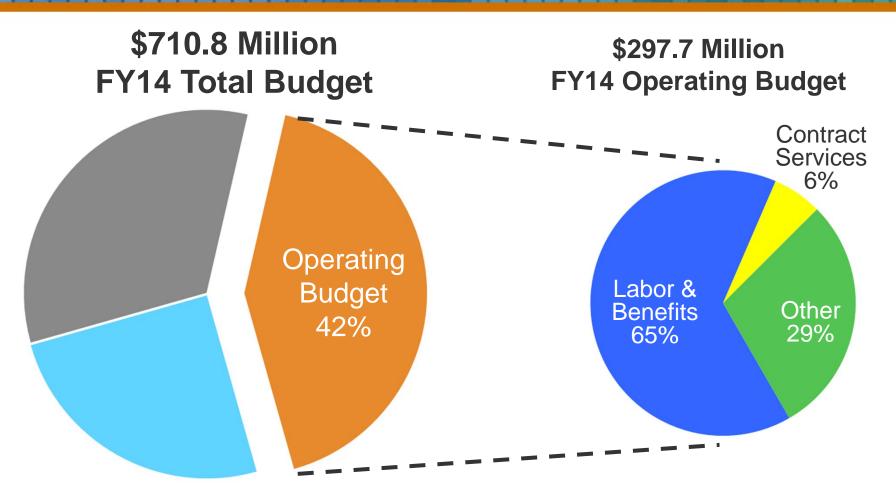
Proposed Budget		FY14	FY14			FY15		
(000's)	Water System	Wastewater System	Total District		Water System	Wastewater System	Total District	
Operating Budget	236,875	60,848	297,723		246,930	63,358	310,288	
Debt Service	147,463	33,689	181,152		163,213	34,307	197,520	
Total Operating	384,338	94,537	478,875		410,143	97,665	507,808	
Capital Appropriation	198,710	33,216	231,926		180,594	45,634	226,228	
Grand Total	583,048	127,753	710,801		590,737	143,299	734,036	

District-Wide Budget



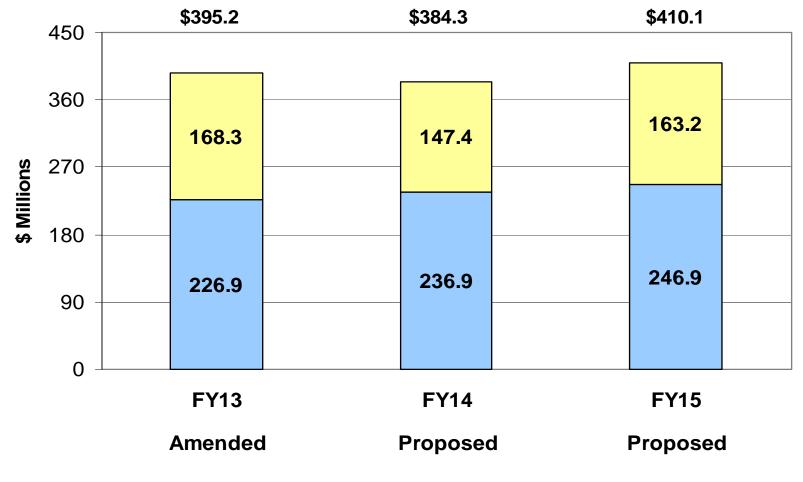
- Water budget 4.5x wastewater budget
- · 58% of budget is capital investment-related





- Labor & benefits is 65% of Operating Budget
- Operating Budget labor and benefits is \$192.3 Million

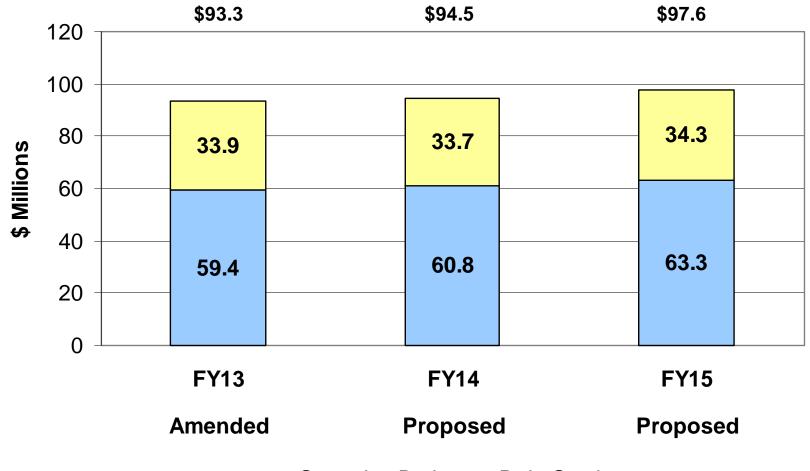
Water System Operating Budget Comparison



Operating Budget Debt Service

23

Wastewater System Operating Budget Comparison



Operating Budget Debt Service



Capital Budget

Approach to CIP



Inter-Departmental Review:

- Use master plans, strategic plan, existing and proposed regulations to guide recommendations
- Develop scope of work and cost estimates
- Prioritize projects using expert judgment of engineering and operations staff

Resulting CIP:

- Work addresses top priorities
- Increases investment in infrastructure while minimizing overall costs

CIP Priorities Reflected in Proposed Budget



Priority	Example
1. Safety	Replace deteriorated electrical gear that poses a safety hazard.
2. Regulatory	Implement private sewer lateral program.
3. Critical Reliability	Address reliability issues that may affect customers, e.g., seismically vulnerable backwash supply tank for Orinda WTP.
4. Cost Effectiveness	Replace or rehabilitate infrastructure that is cost-effective, such as replace pipes with major leak history, recoat steel tanks.

Capital Improvement Program Cash Flows (\$ Millions)



	FY14	FY15	FY16	FY17	FY18	5-Year Total
Water	\$186	\$196	\$210	\$225	\$219	\$1,036
Wastewater	\$32	\$31	\$31	\$31	\$31	\$156
Total	\$218	\$227	\$241	\$256	\$250	\$1,192

Discounted cash flow includes Administrative & General

Capital Improvement Program Major Water System Projects (\$ Millions)

Project	Cash Flow <u>FY14-18</u>
 Pipelines, Regulators & Appurtenances 	\$ 323M
 Pressure Zone Improvements 	\$ 107M
 Reservoir Rehabilitation Program 	\$ 76M
 Pumping Plant Rehabilitation 	\$ 75M
 Water Treatment & Transmission 	\$ 75M
 Aqueduct Program 	\$ 71M



Capital Improvement Program Major Water System Projects

Project Benefits

- Replace pipelines, valves, meters and hydrants to improve system reliability
- Upgrade or replace reservoirs and pumping plants to increase reliability and improve water quality
- Replace coating systems and cathodic protection on distribution reservoirs to maintain system reliability at an effective cost
- Build new and upgrade existing facilities to meet current and projected water demands
- Recoat, reline and make seismic improvements to raw water aqueducts to ensure the availability of the water supply



Capital Improvement Program Major Wastewater System Projects (\$ Millions)

Project	Cash Flow <u>FY14-18</u>
 Treatment Plant Infrastructure 	\$ 21M
- 3 rd Street Sewer Interceptor Rehab	\$19M
 Odor Control Improvements 	\$17M
 Concrete Rehabilitation at MWWTP 	\$17M
- Digester Upgrades	\$16M





Capital Improvement Program Major Wastewater System Projects

Project Benefits

- Rehabilitate sewer interceptors and install cathodic protection systems to address corrosion
- Make odor control improvements to improve the air quality in communities along the collection system and at the wastewater treatment plant
- Rehabilitate concrete structures, channels and gates at the wastewater treatment plant to ensure efficient operations
- Rehabilitate digesters to stabilize waste water solids before disposal





Capital Improvement Program Appropriations (\$ Millions)



FY14-15 Major Appropriations Water System (\$ Millions)

Project

Large Diameter Pipelines
Pipeline Infrastructure Renewals
Service Lateral Replacements (Poly)
Pumping Plant Rehabilitation
WTTIP Water Treatment Plant Improvements
Raw Water Improvements
14M





FY14-15 Major Appropriations Wastewater System (\$ Millions)

Project

- 3rd Street Sewer Inceptor Rehab
- Digester Upgrades
- Treatment Plant Infrastructure
- Alameda Sewer Inceptor Rehab
- Odor Control Improvements





\$24M

\$10M

\$ 8M

7M

3M

\$



Position Resolution

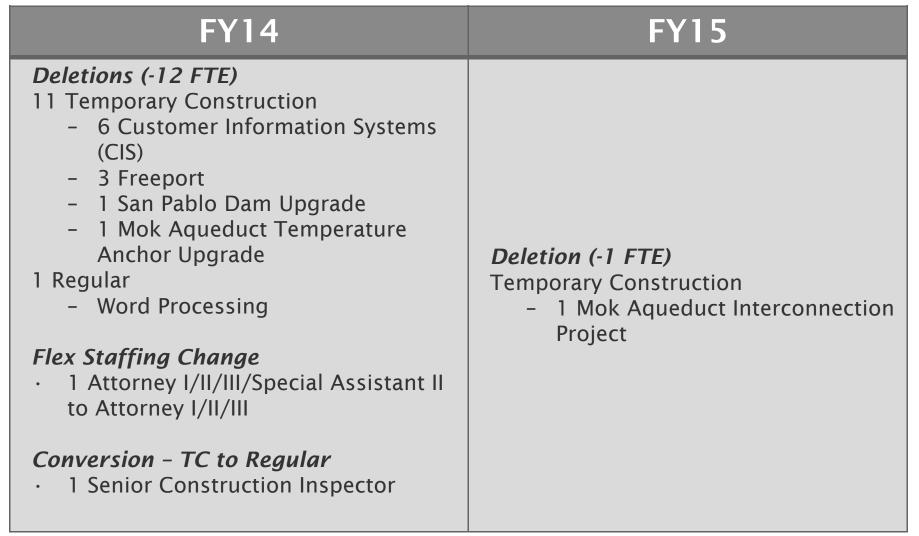
FY14-15 Proposed Position Changes



Full Time Equivalents

- + 0 Additions
- -13 Deletions (12 FY14, 1 FY15)
- -13 Net Change
 - Flex Staffing Change
 TC Conversion

FY14-FY15 Proposed Position Changes





Break



Recommended Rates and Charges

Recommended Rates & Charges 2813

- Proposition 218 rates & charges
 - Proposition 218
 - Water
 - Wastewater
- · Rate topics follow-up
 - Private fire service
 - Leak adjustment process
 - Bill proration

Proposition 218



>Charges based on cost of service

Notice requirements

Notice sent no less than 45 days in advance of Public Hearing, June 11, 2013

>Written protest by majority

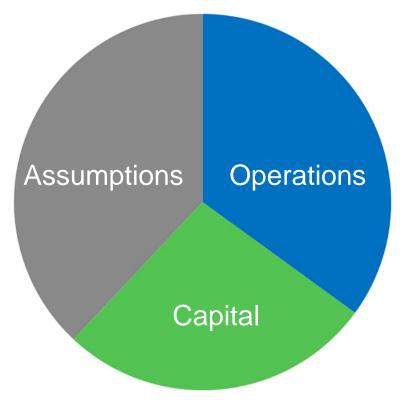
>Draft notice included in Board materials

>All notices postmarked no later than 4/26



Water Rates

Water Rate Drivers



Operations—additional funded positions, labor & benefits, and non-labor costs

Capital—rate funded capital, debt service, and debt service coverage

Assumptions—water sales volumes, capacity charge revenue, interest earnings

FY14-FY15 Prop 218 Water Rate

- Recommended Water System changes:
 - >9% (FY14) and 9% (FY15) increase:
 - Service Charge
 - ≻Water Flow Charge
 - Seismic Improvement Surcharge
 - Elevation Surcharge
 - Private Fire Service Charge

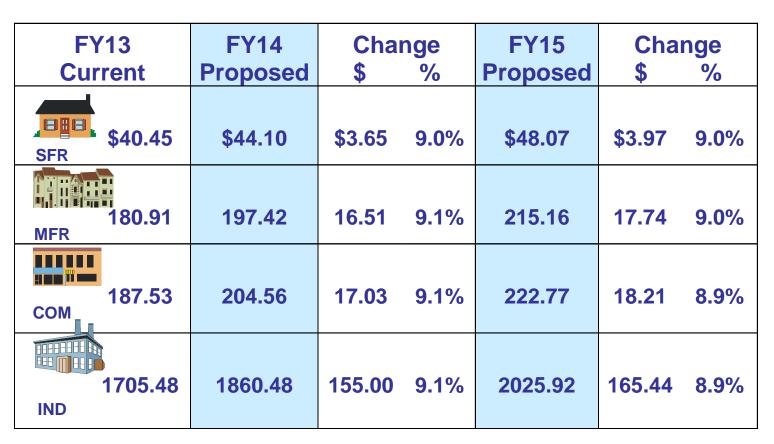
Recommended Water Rates & Charges FY14 and FY15—Fixed Charges

		FY13	FY14	%	FY15	%
Rates		Current	Proposed	Change	Proposed	Change
Servic	e Charges					
	5/8" and 3/4"	\$12.23	\$13.33	9.0%	\$14.53	9.0%
	2"	46.31	50.48	9.0%	55.02	9.0%
	4"	129.07	140.69	9.0%	153.34	9.0%
	18"	1540.85	1679.53	9.0%	1830.69	9.0%
Seismic Surcharges		varies		9.0%		9.0%

Recommended Water Rates & Charges FY14 and FY15—Volumetric Charges

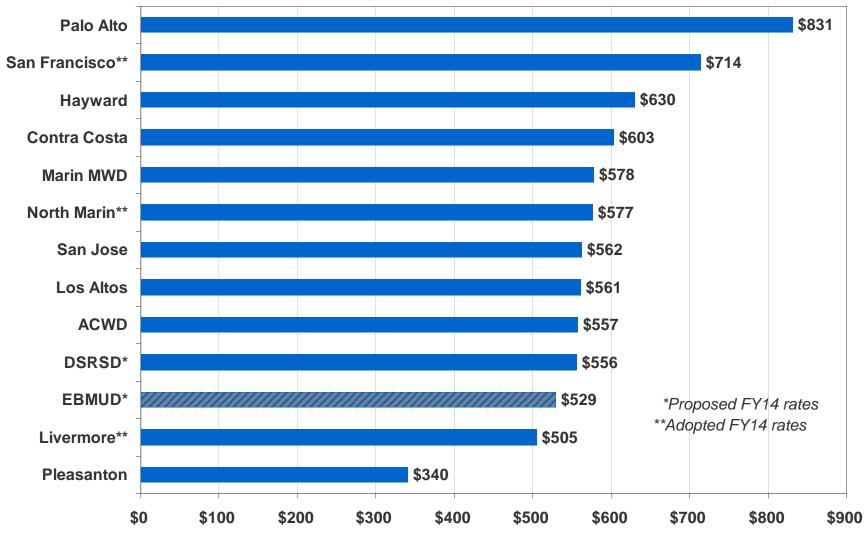
		FY13	FY14	%	FY15	%
Volume Charges		Current	Proposed	Change	Proposed	Change
SFR	Tier 1 up to 7 Ccf	\$2.42	\$2.64	9.1%	\$2.88	9.1%
	Tier 2 up to 16 Ccf	3.00	3.27	9.0%	3.56	8.9%
	Tier 3 over 16 Ccf	3.68	4.01	9.0%	4.37	9.0%
MFR		3.06	3.34	9.2%	3.64	9.0%
OTHER (commercial/industrial)		3.17	3.46	9.1%	3.77	9.0%
Seismic surcharge (comm/ind)		0.13	0.14	7.7%	0.15	7.1%
Non Potable		2.64	2.88	9.1%	3.14	9.0%
Elevati	on					
	Band 2	0.46	0.50	8.7%	0.55	10.0%
	Band 3	0.93	1.01	8.6%	1.10	8.9%

Average Customer Monthly Impact

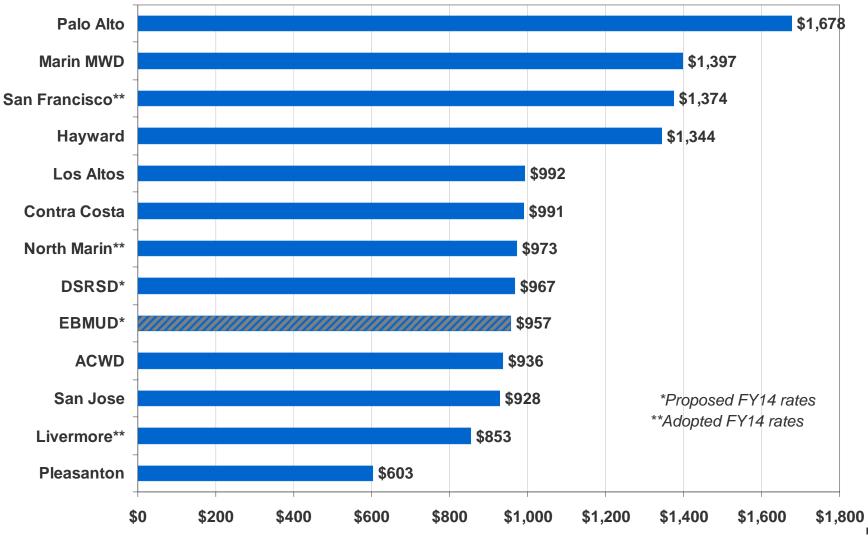


Average Consumption for Single Family Residential (SFR) 10 ccf, Multi-Family (MFR) 50 ccf, Commercial (COM) 50 ccf, Industrial (IND) 500 ccf

Comparative Residential Water Charges Annual Charges for 10CCF/Mo -April 2013



Comparative Residential Water Charges Annual Charges for 20CCF/Mo -April 2013



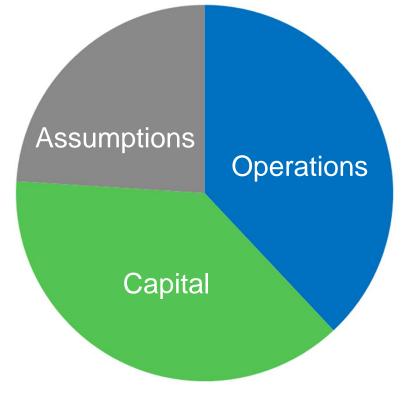
55



Wastewater Rates

Wastewater Rate Drivers





Operations—labor & benefits, and non-labor costs

Capital—rate-funded capital, and debt service coverage

Assumptions—Resource recovery revenues, electricity sales, interest earnings



- Recommended Wastewater System changes:
 - >8% (FY14) and 8% (FY15) increase

>Overall treatment charges

>Wet Weather Facilities Charge

Wastewater Treatment Charge

UNIT RATES	FY13 Rate	FY14 Proposed	Change %	FY15 Proposed	Change %
Service Charge	6.19	6.51	5.2%	7.02	7.8%
Volume* (Ccf)	\$0.663	\$0.730	10.1%	\$0.780	6.8%
CODf* (lbs)	0.241	0.265	10.0%	0.289	9.1%
Total Suspended Solids* (lbs)	0.372	0.393	5.6%	0.425	8.1%

*For SFR and MFR, the CODf and TSS charge is combined into a flat strength charge per dwelling (up to 4). For non residential customers and MFR > 4 units, the Volume, CODF and TSS are combined into a single charge per unit based the discharge characteristic of the business classification.

Average Customer Monthly Impact 223

FY13	FY13 FY14		nge	FY15	Change	
Current	Proposed	\$	%	Proposed	\$	%
\$16.48	\$17.63	\$1.15	7.0%	\$18.99	\$1.36	7.7%
,461.67 IND	5,941.99	480.32	8.8%	6,452.50	510.51	8.6%

*includes SF Bay Residential Pollution Prevention Fee

Average Consumption for Single Family Residential (SFR) 6.0 ccf

Schedule A Rates for Treatment Service – Multi-Use Accounts

- District currently bills 150 customers for multi-use wastewater discharges (food service/domestic) as provided in Wastewater Control Ordinance
 - Customers billed at a blended rate of food service and domestic BCC treatment rates
 - -Multi-use Rate Codes A-J

٠

 Recommended Action: Expand program for bakeries/domestic

-Multi-use Rate Codes K-T

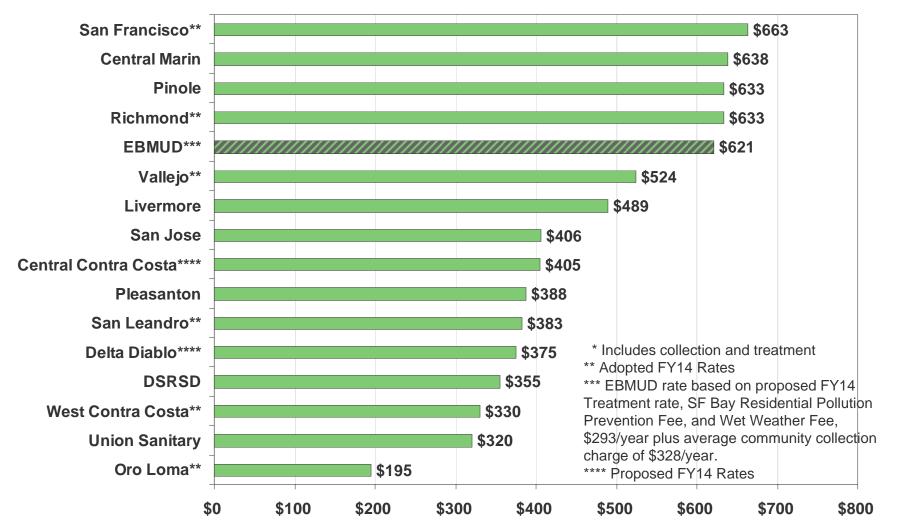


- Collected on property tax bill
- Covers capital and operating expenses for wet weather program
- Proposed increase: 8% FY14, 8% FY15

	FY14 Proposed	FY15 Proposed	
SFR and MFR*	\$81.58 per DU	\$88.10 per DU	
Non Residential	\$122.36	\$132.14	

*up to a maximum of 5 dwelling units (DU)

Comparative Residential Wastewater Charges* Annual Charges—April 2013







- Private Fire Service
- · Leak Adjustment Process
- · Bill Pro-ration

- ≻6,000 customers have private fire service (PFS) meters
- PFS customers pay a fixed meter charge and a fixed seismic surcharge
- PFS meter charge based on 2009 Cost of Service Study
- ≻9% (FY14) and 9% (FY15) proposed increase to private fire service meter charges based on rate increase
- Upcoming Cost of Service Study comprehensive review of cost allocation

Recommended Water Rates & Charges FY14 and FY15—Private Fire Service

		FY13	FY14	%	FY15	%
Rates		Current	Proposed	Change	Proposed	Change
Privat	e Fire Service					
	4"	\$81.43	\$88.76	9.0%	\$96.75	9.0%
	6"	155.47	169.46	9.0%	184.71	9.0%
	8"	244.35	266.34	9.0%	290.31	9.0%
plus						
Seism	ic Surcharges					
	4"	28.63	31.21	9.0%	34.02	9.0%
	6"	57.27	62.42	9.0%	68.04	9.0%
	8"	91.62	99.87	9.0%	108.86	9.0%

Leak Adjustment Process

- Identification of atypical water use
 - 2x normal consumption or more
 - Meter "registering"
 - Visible run-off
- Communication with customer
 - Door hanger left by meter reader
 - Current vs. prior year consumption on statement
 - Automated calls as additional courtesy (planned)
- Section 13 of District Regulations allows for adjustments
 - 50% of the excess water lost if reported w/in 3 years
 - Proof of repair required
 - 2 consecutive billing cycles in one 12-month period
- Policy and practices are consistent with other agencies
- In FY 2012, credited 3,733 customers for a total of \$621,000



- Recommended rates and charges effective July 1
- Old billing system did not prorate use between fiscal years
- New billing system will prorate use between fiscal years
- Incremental revenue from high-use, summer months



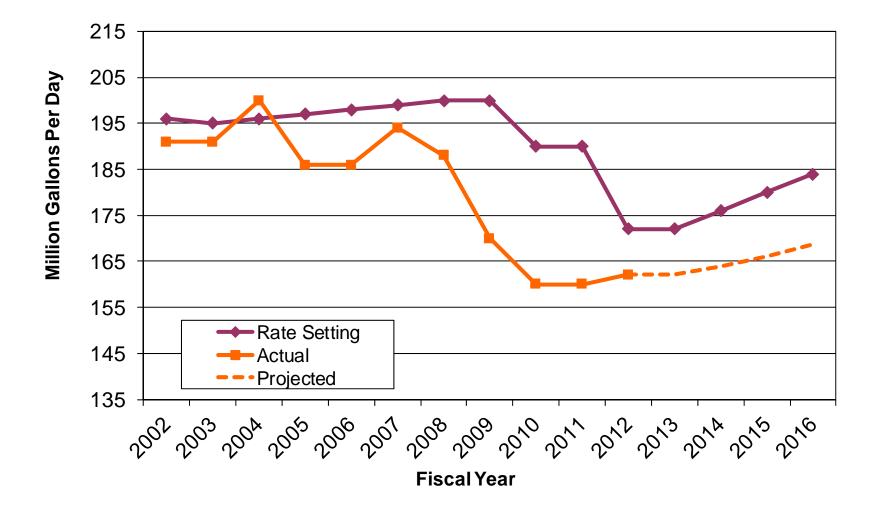
Financial Forecast



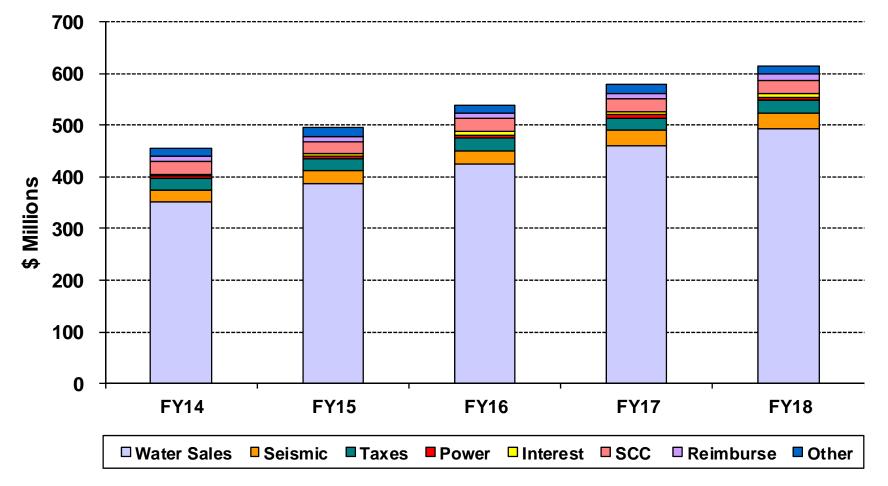


FY14 FY15 FY16 FY17 FY18 9.0% 9.0% 8.0% 7.0% 5.0%

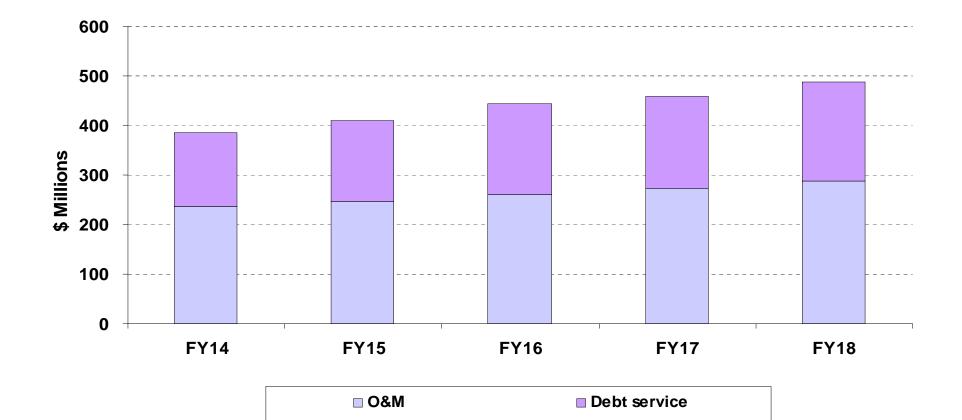
Reduce Projected Sales Volume



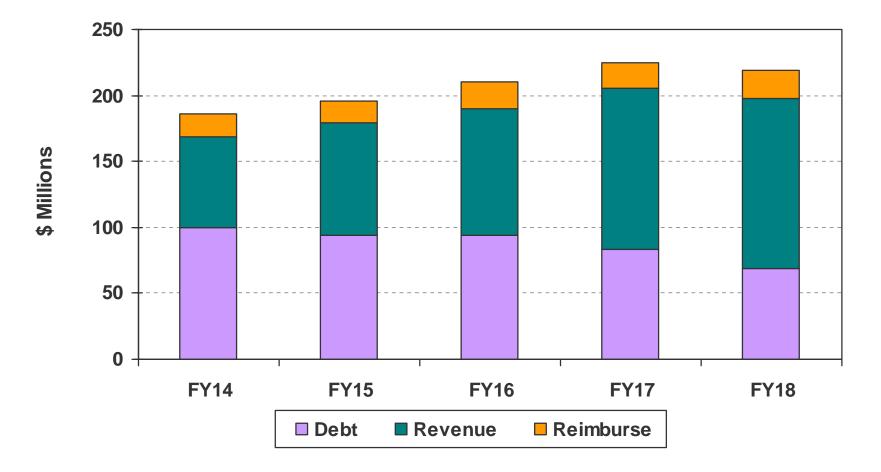
Revenue Forecast Water System



Operating Expenditure Forecast Water System



Capital Expenditure Forecast Water System



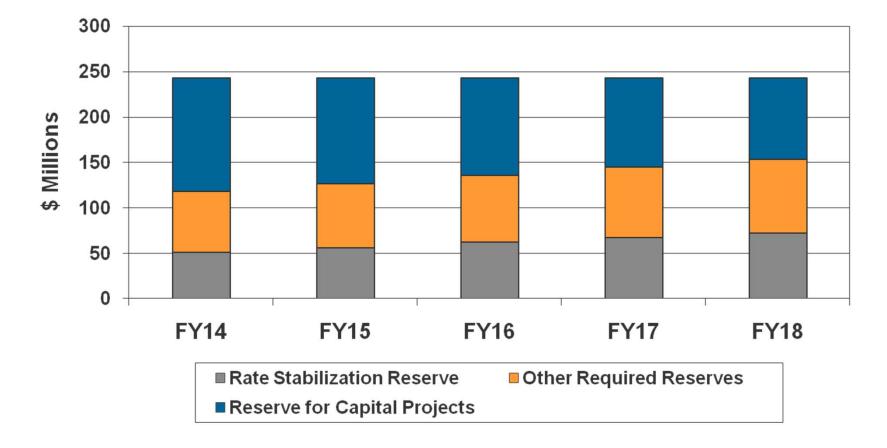
74

923 **0**13

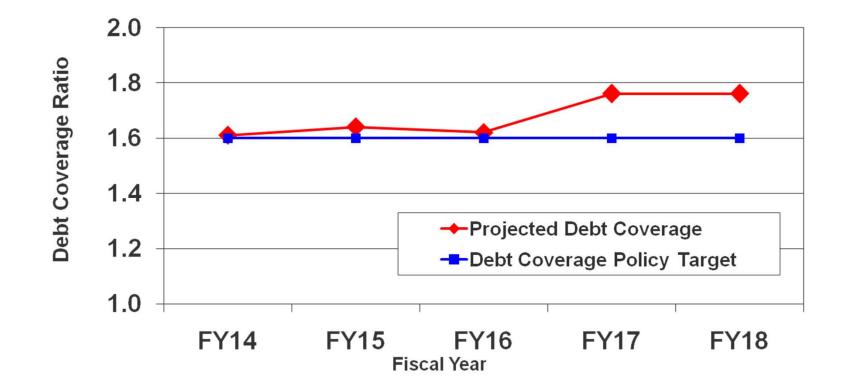
0

EBMUD

Reserve Forecast Water System 2813



Water System Revenue Bond Debt Coverage Ratio



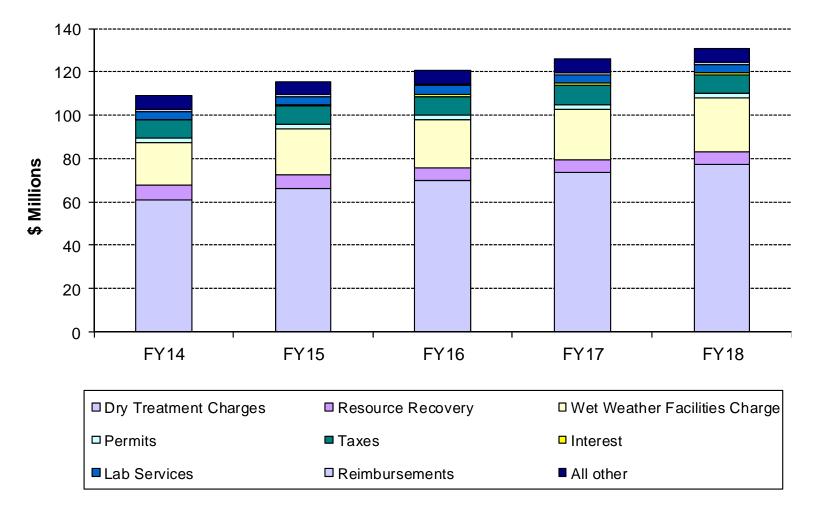
76

23

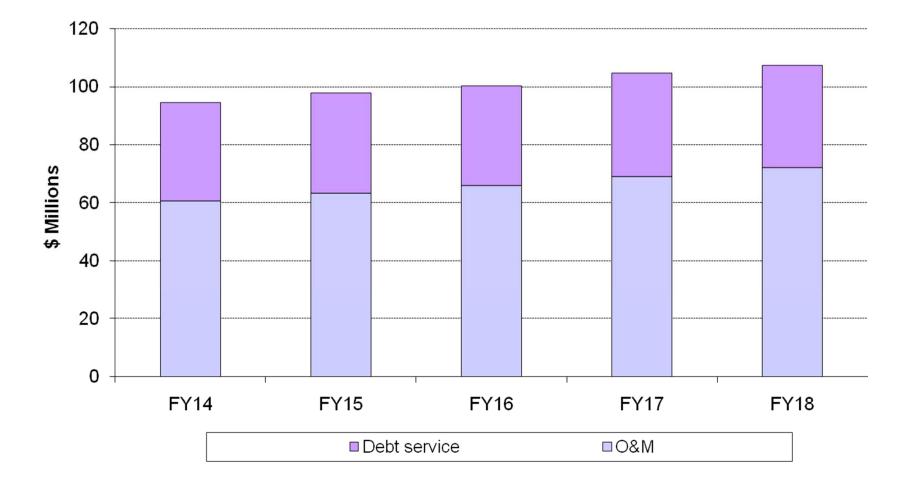
Wastewater System Proposed Rate Increases

FY14 FY15 FY16 FY17 FY18 8.0% 8.0% 5.0% 5.0% 5.0%

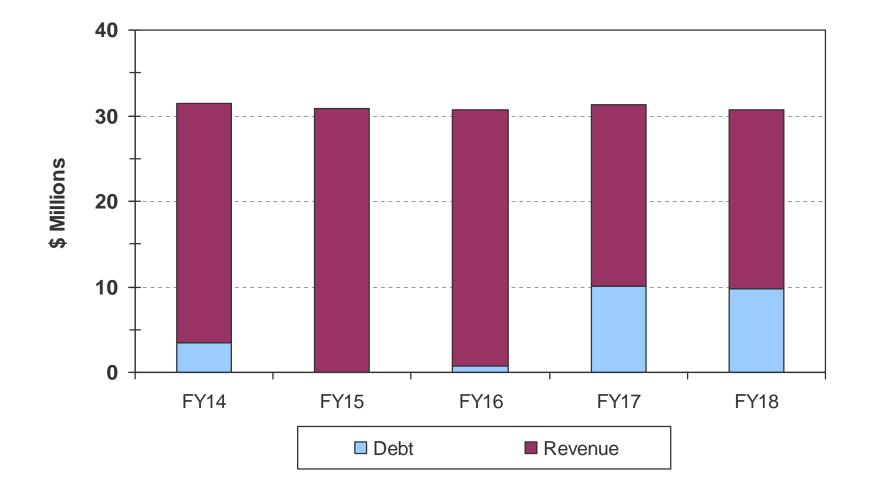
Revenue Forecast Wastewater System



Operating Expenditure Forecast Wastewater System



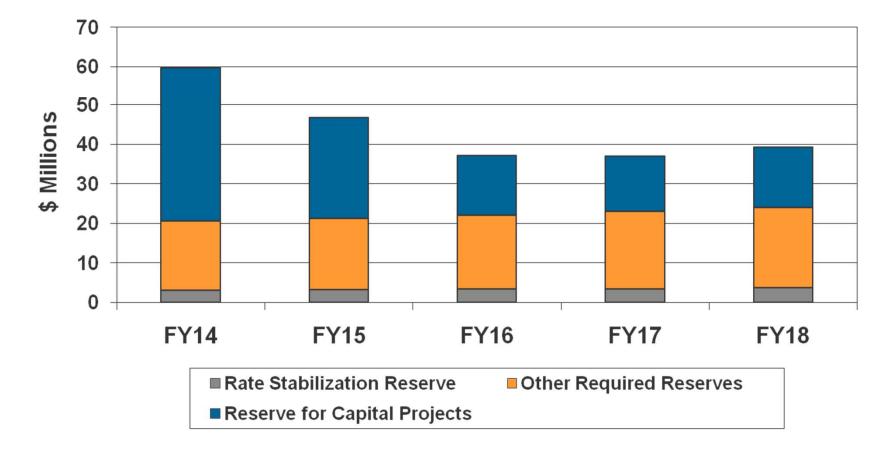
Capital Expenditure Forecast Wastewater System



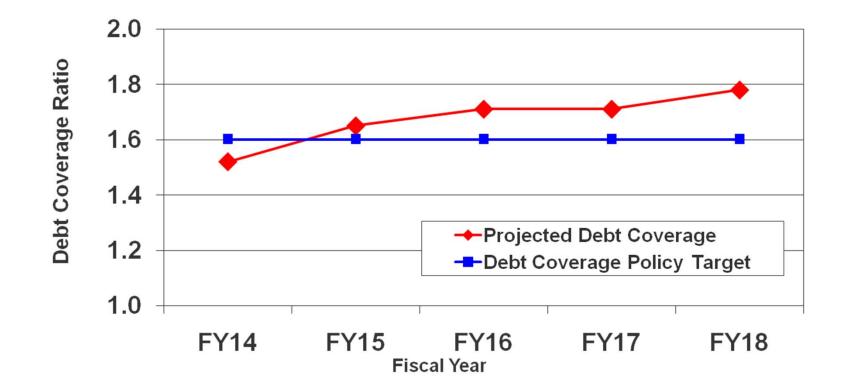
80

923 **0**13

Reserve Forecast Wastewater System



Wastewater System Revenue Bond Debt Coverage Ratio



Below 1.60 due to restructuring of \$7.5M in state loans into revenue bonds in 2010

Workshop Recap

Invest in capital

- Increase 5-year CIP by 15% or \$157 million
- Increase cash funding of capital and meet debt service coverage targets
- Invest in operations
 - Fund 47 additional positions to enhance maintenance, renew infrastructure, and improve customer service
- Plan for long-term financial stability
 - Revise assumptions for sales volumes, capacity charges, interest earnings, Resource Recovery, and electricity sales

- Address immediate challenges with proposed rates and charges
- · Recognize future uncertainties in out years
- Undertake key financial planning initiatives in FY14 and FY15
 - Long-range financing plan
 - Cost of service studies
- Utilize findings and recommendations as foundation for FY16-17 budget

Key Financial Planning Initiatives—FY14 and FY15

- · Long-Range Financial Plan
 - Long-term forecast of revenues, expenditures and rates & charges
 - Identify and mitigate key risks—drought, interest rates, derivatives, etc...
 - Review key financial policies
- Cost of Service Studies
 - Regular update is best practice
 - Ensures compliance with Props 218 and 26
 - Private fire service, seismic surcharges

Advancing Rate Increase



- · Use less debt to fund capital program
- · Accelerate capital investment
- Fund additional staff for maintenance
- \cdot Reduce future increases

FY14 and FY15 Budget Schedule

Budget Workshop #1 • Strategic Plan update • FY14-15 budget planning	Feb 13
Budget Workshop #2 · FY14-15 budget · FY14-15 Prop 218 rates and charges	April 9
Budget Workshop #3 • If necessary	April 16
Mail Proposition 218 Notice	April 17 - April 26
Board Meeting •GM's Report on rates & charges	May 14
Board Meeting Public hearing on rates and charges Board consideration of budget and rates 	June 11
FY14 Rates & Charges Effective	July 1

1923 2013

EBMUD

Board Discussion

