

An aerial photograph of a city, likely Hayward, California, showing a dense urban area with numerous buildings and a large body of water in the foreground. The image is split into two vertical panels: the left panel is a solid green color with white text, and the right panel shows the aerial view.

East Bay Plain Subbasin Groundwater Sustainability Plan (GSP) Periodic Evaluation and Amendment

General Stakeholders Meeting
March 9, 2026

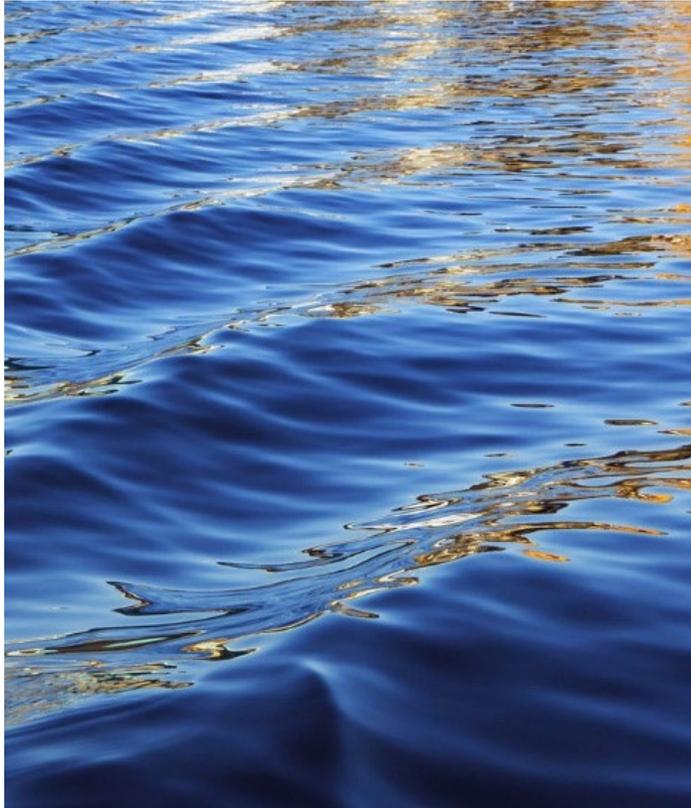


Agenda

- Welcome & Introductions
- East Bay Plain Subbasin GSP Background
- Proposed Approach to Address DWR's Seawater Intrusion Management Corrective Action
- Comments and Questions
- Next Steps
- DWR Updates



East Bay Plain Subbasin GSP Background



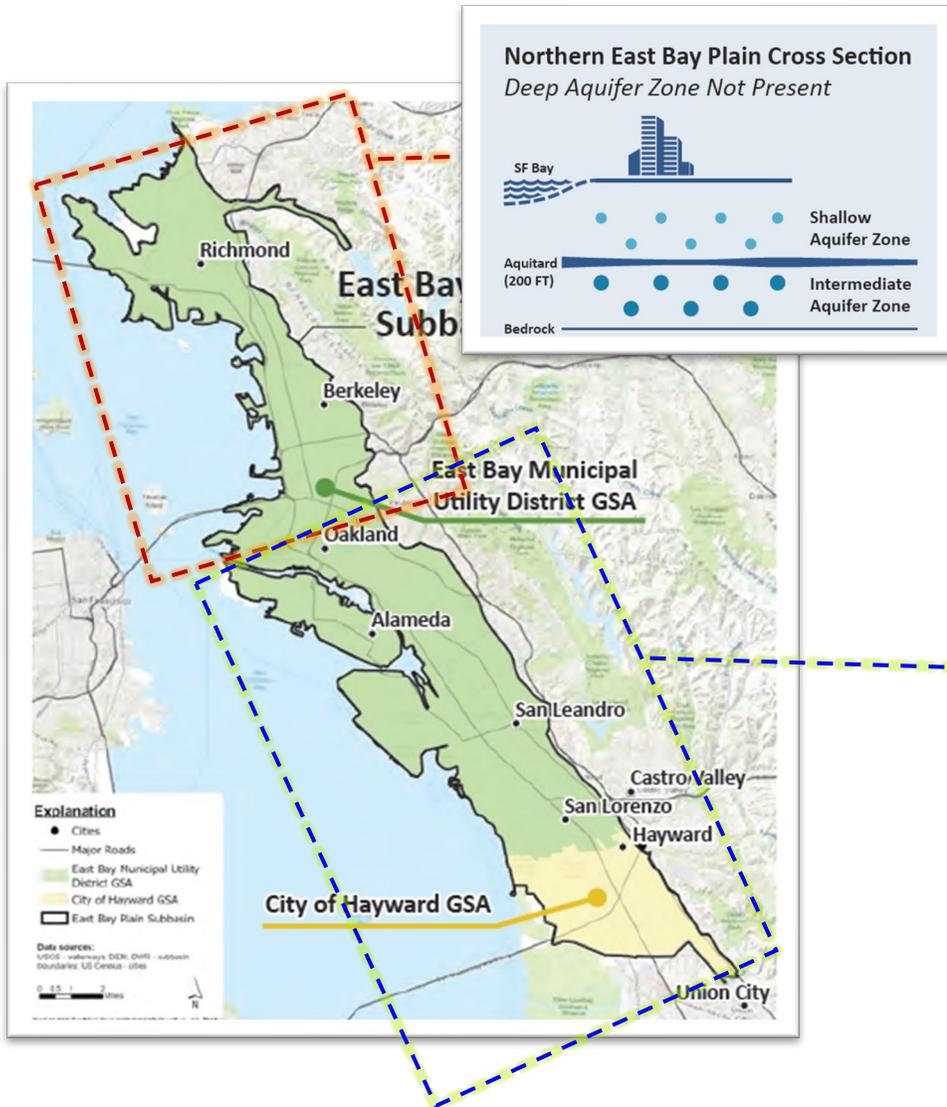
East Bay Plain Subbasin



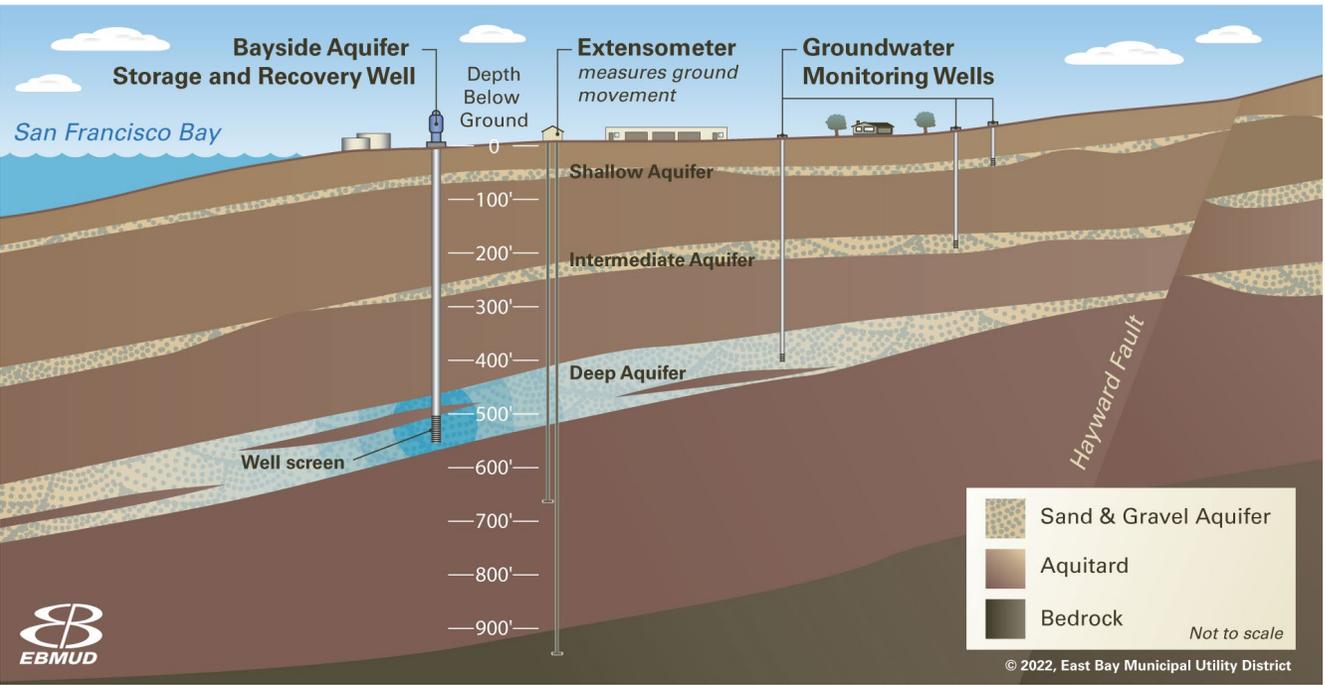
- East Bay Plain (EBP) Subbasin is managed by EBMUD GSA and the City of Hayward GSA
- Medium-priority basin
- Primarily urban (94%)
- Limited groundwater pumping of around 3,600 acre-feet annually, primarily for irrigation and industrial uses
- 2022 EBP Subbasin GSP approved by DWR in July 2023 with 9 recommended corrective actions

*EBMUD: East Bay Municipal Utility District
GSA: Groundwater Sustainability Agency*

EBP Subbasin Cross-Section



- Three Principal Aquifers: Shallow, Intermediate, and Deep
- Most pumping occurs in the Intermediate and Deep Aquifers
- SF Bay only connects to upper portion of Shallow Aquifer
- Aquitards protect Intermediate and Deep Aquifers from seawater intrusion and shallow groundwater impacts



Sustainability Goal & Sustainable Management Criteria

EBP Sustainability Goal: Must be achieved by 2042

- ✓ Manage & protect the East Bay Plain Subbasin
- ✓ Collect data to support science-based decisions
- ✓ Evaluate new opportunities for sustainable groundwater beneficial uses
- ✓ Maintain sustainability through sustainable management criteria that avoid undesirable results (URs)

Six Sustainability Indicators: Groundwater Conditions to Avoid



Lowering
GW Levels



Reduction
of storage



Seawater
Intrusion (SWI)



Degraded
Quality



Land
Subsidence



ISW
Depletion

Sustainable Management Criteria (SMC)

Metrics defining when URs occur for the six sustainability indicators and when sustainability is maintained/achieved

GW: Groundwater

ISW: Interconnected Surface Water

SMC for the sustainability indicators in the 2022 EBP GSP were developed with stakeholder input and using best available science & data with the caveat that major data gaps need to be addressed

Representative Monitoring Site (RMS) Wells



- 17 RMS wells over 9 sites
- 3 new single completion RMS wells completed in February 2025 with DWR Prop 68 funding
 - 2 within EBMUD boundary: MW-N1I and MW-N3S
 - 1 within Hayward boundary: MW-S2I
- EBP Subbasin is sustainable under current conditions relative to the six sustainability indicators

Monitoring data are available on the East Bay Plain Data Management System (DMS): eastbayplainedms.com

Implementation Updates: Projects Status

EBMUD Bayside Phase I



- ASR well is used to store surplus treated drinking water to potentially be pumped later during severe droughts
- Oro Loma Sanitary District decided not to renew the Bayside Facility lease with EBMUD and **anticipates completing the first of two phases to demolish the facilities in mid-March 2026**
- EBMUD's supplemental water supply project priorities are being re-evaluated in 2025 Urban Water Management Plan
- More data is needed before a future phase of Bayside is considered

ASR: Aquifer storage and recovery

Hayward Emergency Wells



- 5 wells intended for use during emergencies
- 1 well is no longer functional and will be replaced in the future
- 3 of the 5 wells are in the EBP Subbasin

2022 GSP Seawater Intrusion SMC

Undesirable Result (UR) Definition

Excessive regional groundwater pumping that causes saline Bay water to move into freshwater aquifers that are or could be developed for water supply, precluding their beneficial use for drinking water

Measurable Objectives (Target to maintain sustainability goal)	Minimum Threshold (When UR occurs)	Objectives Currently Met
<ul style="list-style-type: none"> Position of 5-foot MSL contour line based on 2015 Spring groundwater levels in the upper shallow aquifer 	<ul style="list-style-type: none"> 25% increase in onshore area between the 5-foot MSL contour line and Bay margin AND 25% increase in chloride concentration in RMS wells near the SF Bay 	

DWR's Recommended Corrective Action

Establish sustainable management criteria and monitoring necessary for seawater intrusion using a chloride iso-contour as per the GSP Regulations.

MSL: Mean Sea Level

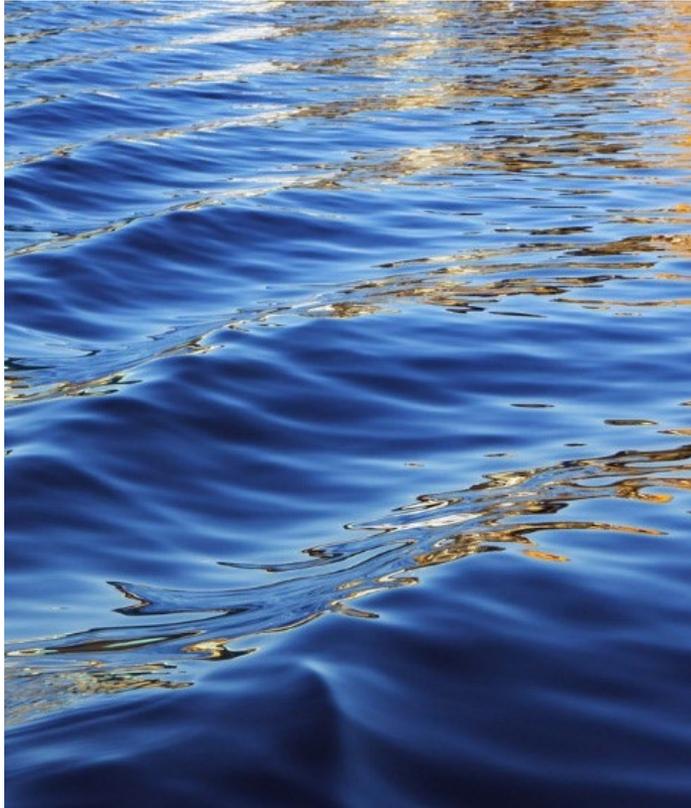
Sea Level Rise

Ongoing Monitoring & Coordination and Adaptation Plans

- Sea level rise is not under the GSAs' physical or jurisdictional control
- Ongoing GSP monitoring data will detect changes from any future potential sea level rise along with groundwater pumping
- GSAs meet annually with San Francisco Regional Water Quality Control Board and with the Department of Toxics Substance Control to coordinate on groundwater quality
- Cities and other coastal entities are developing Adaptation Plans in response to sea level rise

2022 GSP Future Modeling Scenarios

- As required under SGMA, future GSP modeling scenarios were conducted that incorporate sea level rise and hydrology changes to estimate the future water budget with current pumping (future baseline) and with potential projects
- Sea level rise of 2.0 feet by 2070 was used and is considered conservative
 - DWR guidance document estimates 1.5 feet by 2070



Proposed Approach to Address DWR's SWI Management Corrective Action

Methodology to Address Corrective Action



Reviewed relevant chloride concentrations over the past 30+ years



Developed proposed approach and monitoring network



Developed proposed updated sustainable management criteria

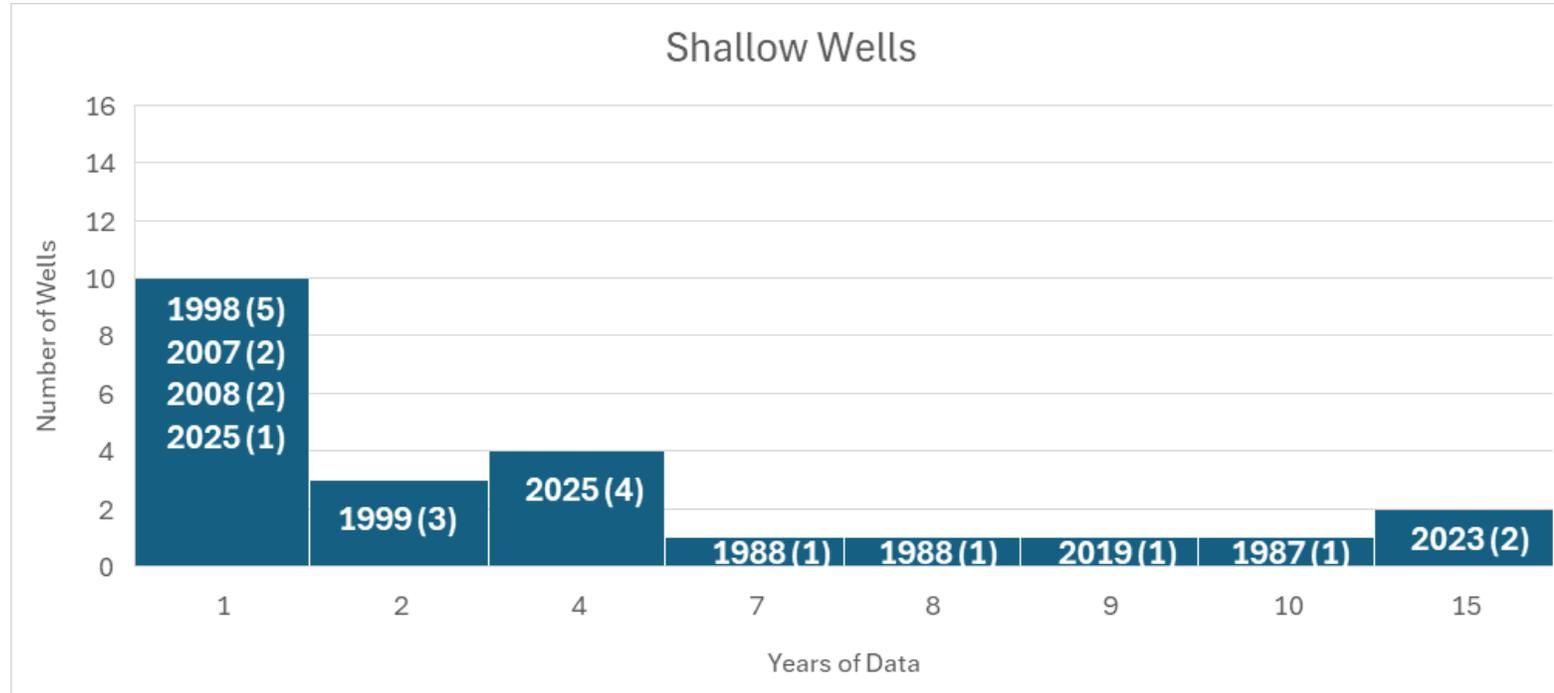
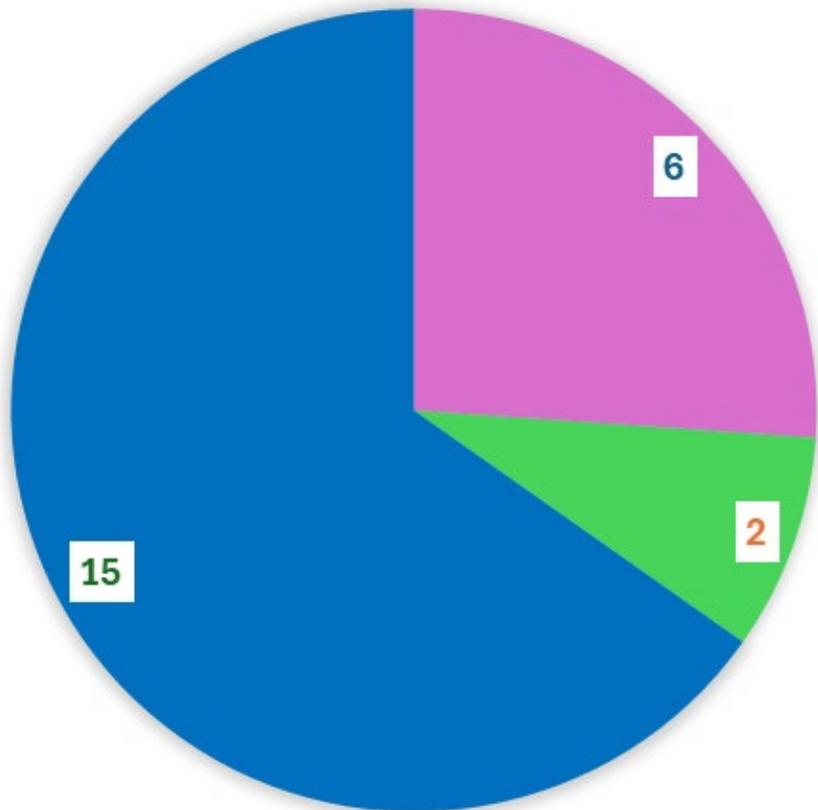


Discussed proposal with DWR in December 2025 and discussing with the General Stakeholders today

Chloride Concentrations – Shallow Aquifer

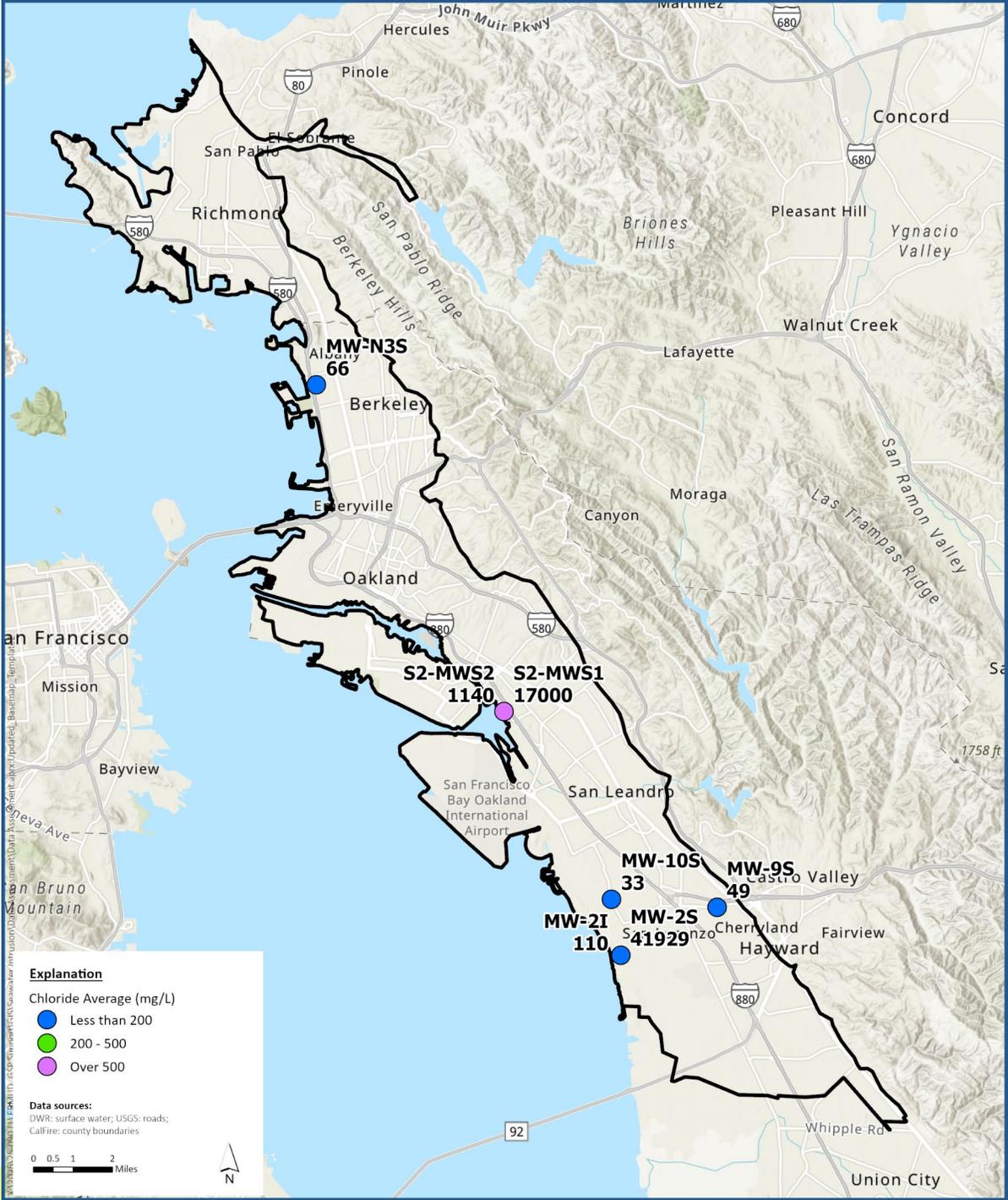
SHALLOW WELL CONCENTRATIONS

Over 500 mg/L 200 - 500 mg/L Less than 200 mg/L

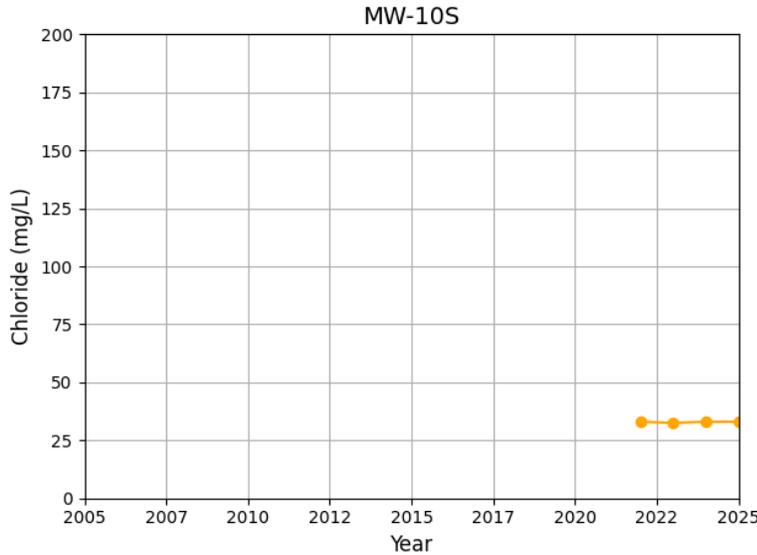
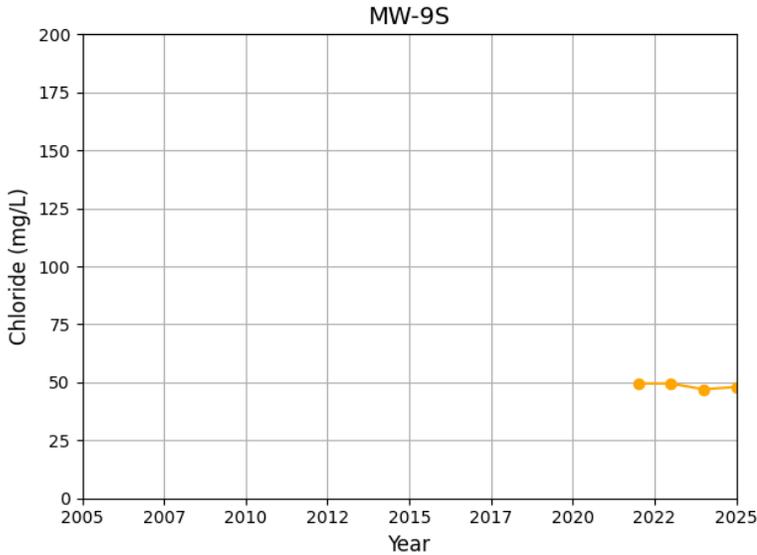
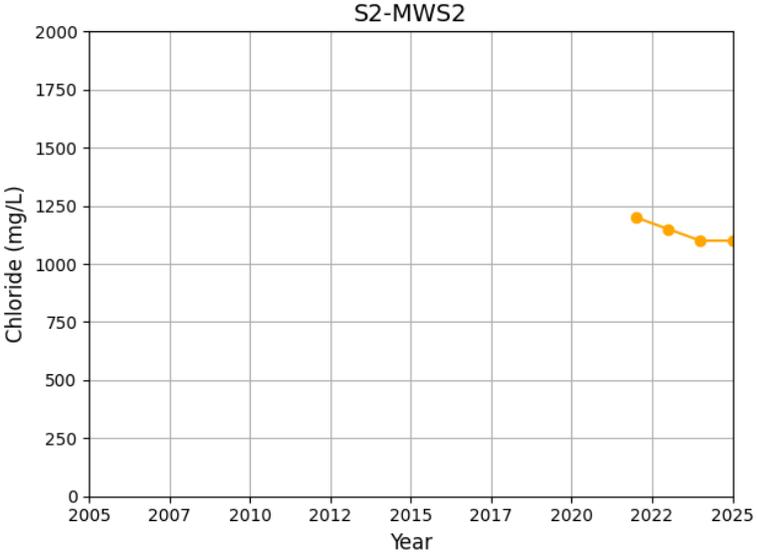
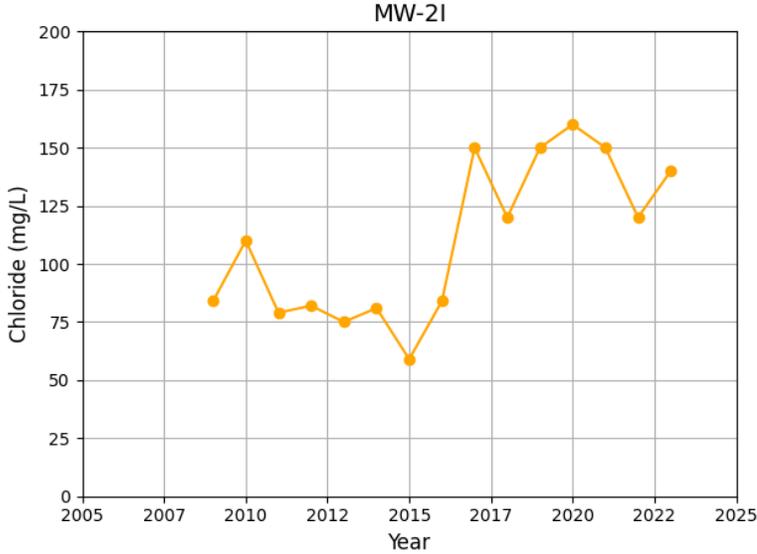


Note: In the columns, Year followed by a number in parentheses denotes the following:
Year = The most recent year with data
Number = The number of wells that were last sampled in that year
E.g. 1998 (4) = 4 wells were last sampled in 1998

Chloride Concentrations – Shallow Aquifer



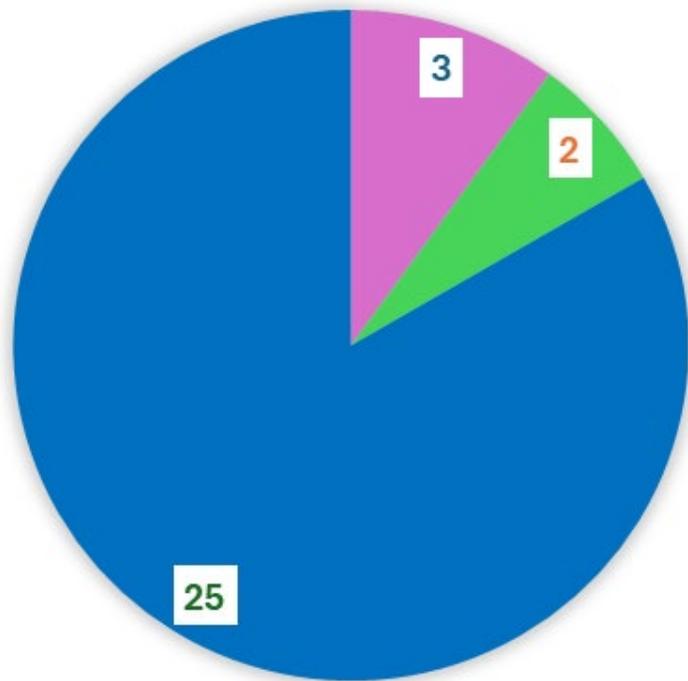
Chloride Concentrations – Shallow Aquifer



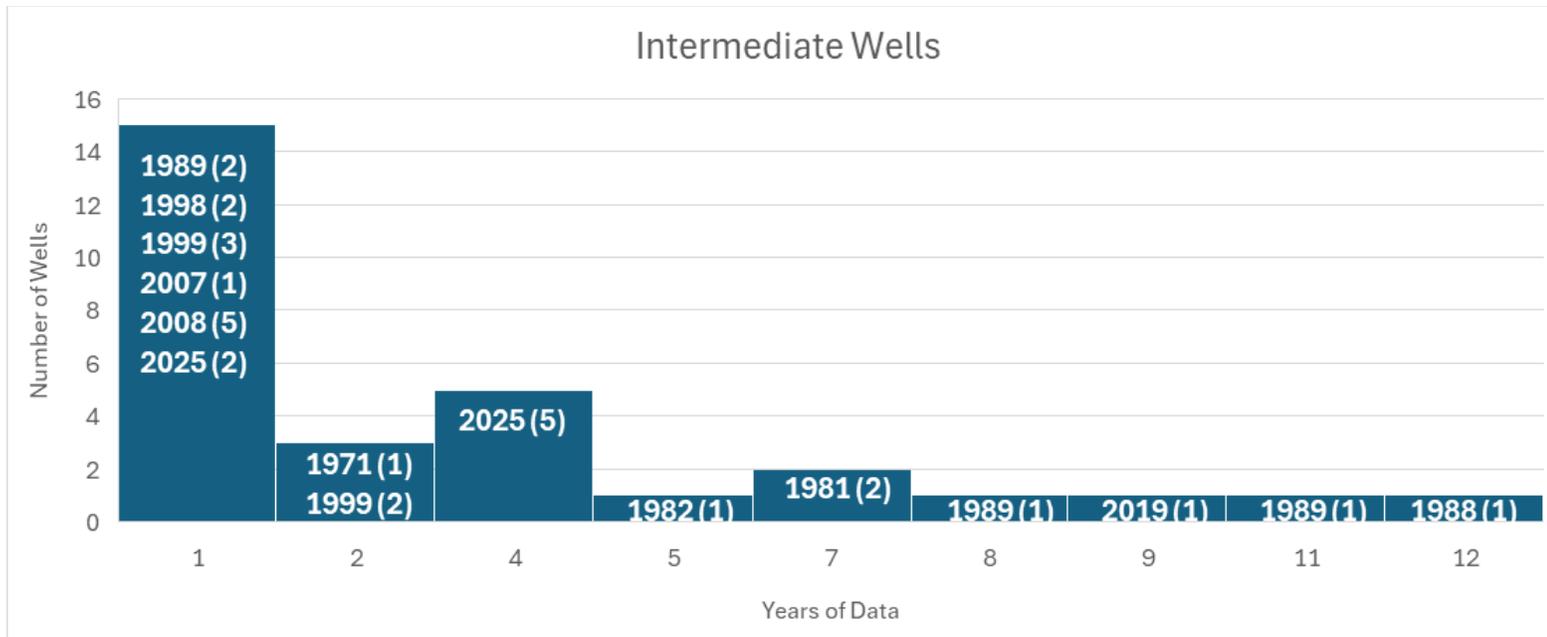
Chloride Concentrations – Intermediate Aquifer

INTERMEDIATE WELL CONCENTRATIONS

■ Over 500 mg/L
 ■ 200 - 500 mg/L
 ■ Less than 200 mg/L



Wells with concentrations over 500 mg/L have total depths in the intermediate zone, but no information on screen intervals. These wells likely include screen intervals in the shallow zone.

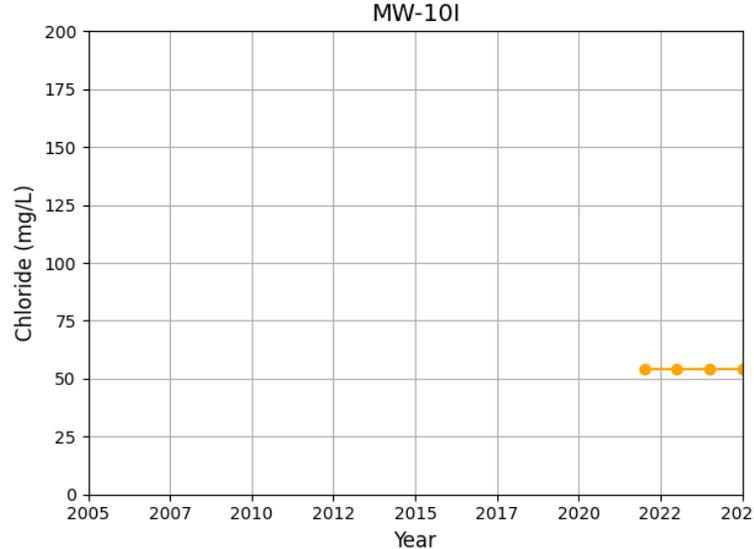
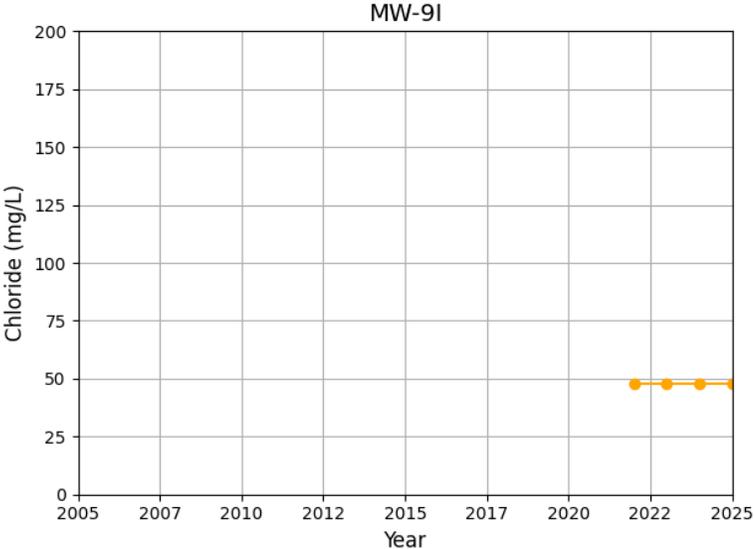
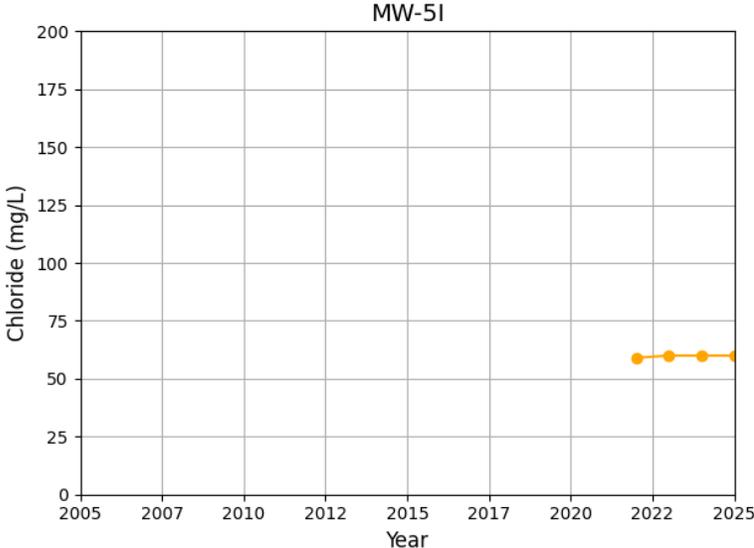
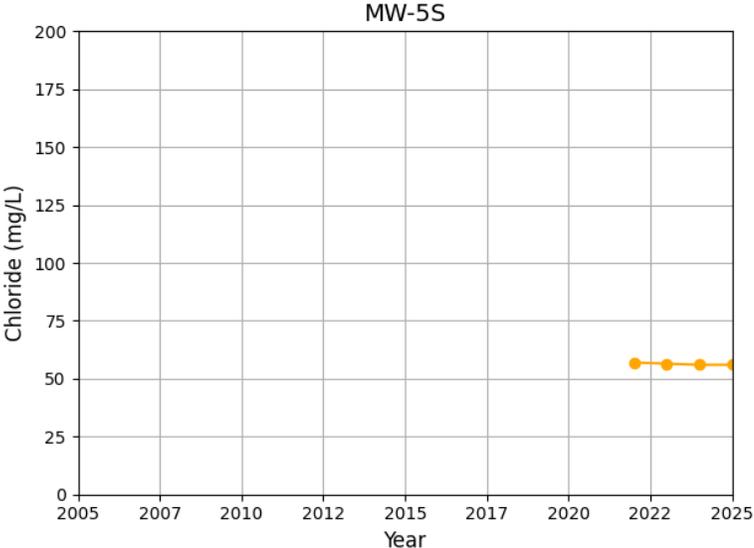


Note: In the columns, Year followed by a number in parentheses denotes the following:
 Year = The most recent year with data
 Number = The number of wells that were last sampled in that year
 E.g. 1989 (2) = 2 wells were last sampled in 1989

Chloride Concentrations – Intermediate Aquifer



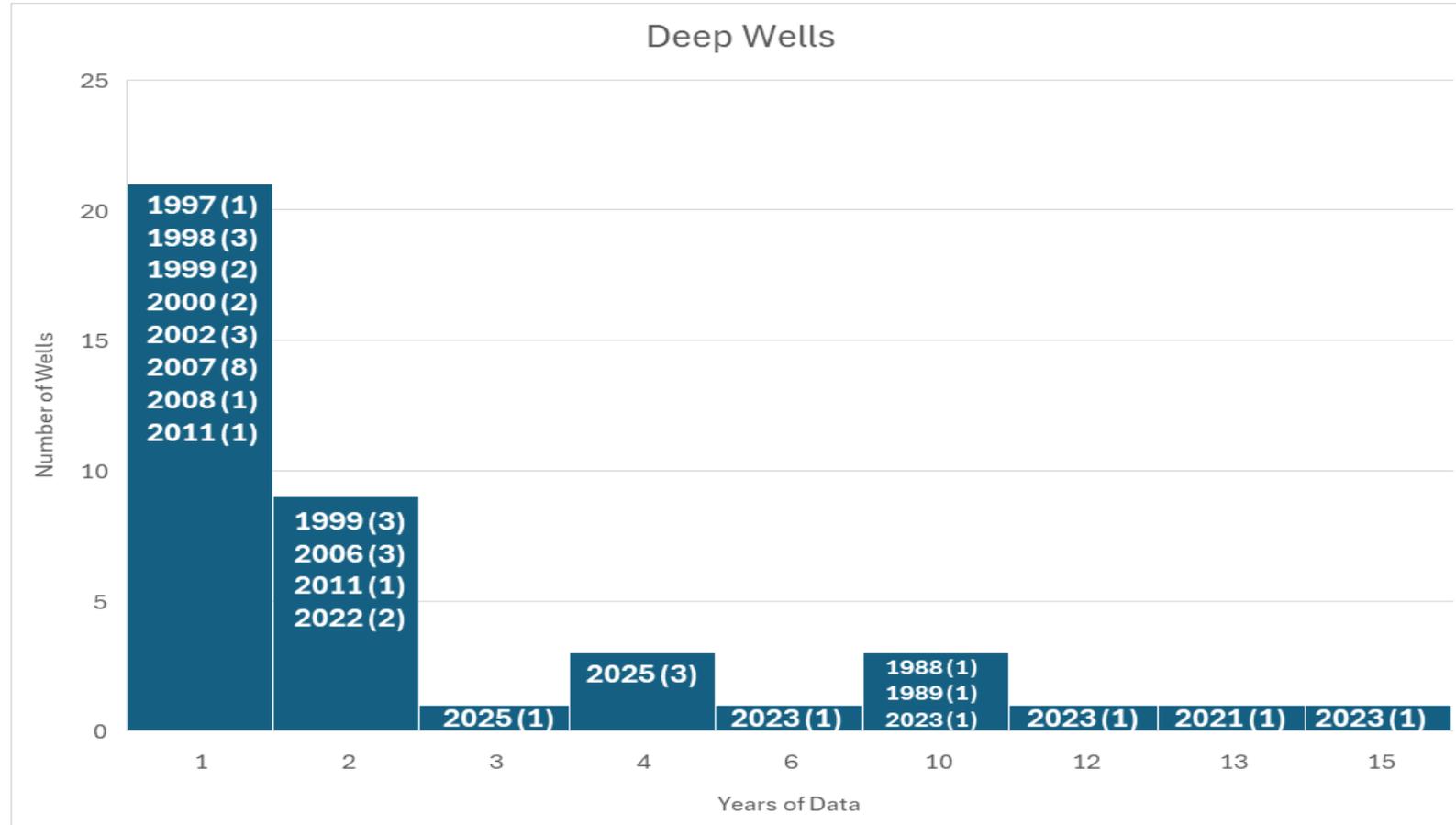
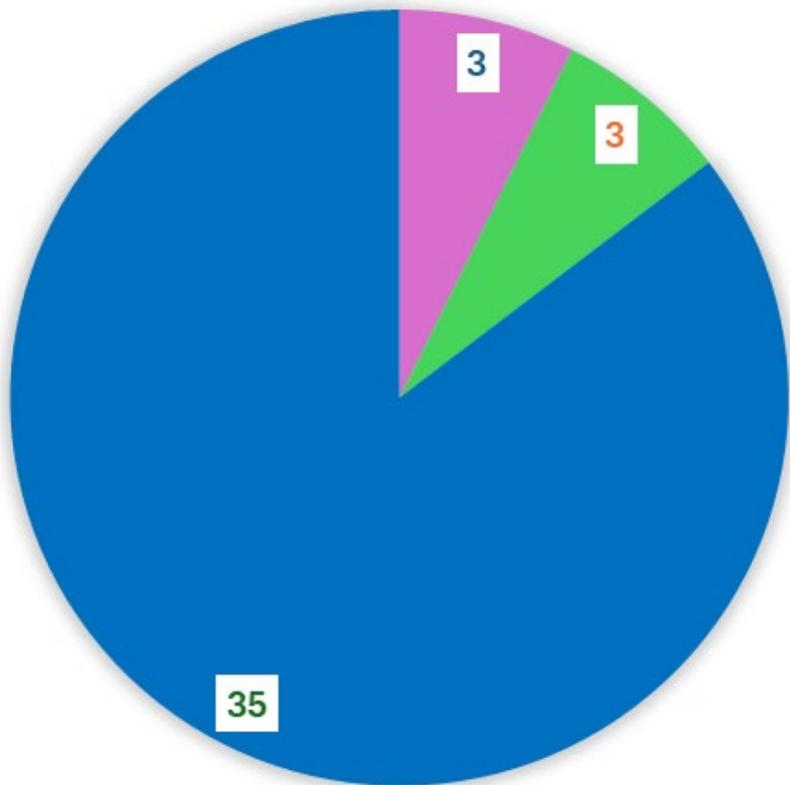
Chloride Concentrations – Intermediate Aquifer



Chloride Concentrations – Deep Aquifer

DEEP WELL CONCENTRATIONS

Over 500 mg/L 200 - 500 mg/L Less than 200 mg/L



Note: In the columns, Year followed by a number in parentheses denotes the following:

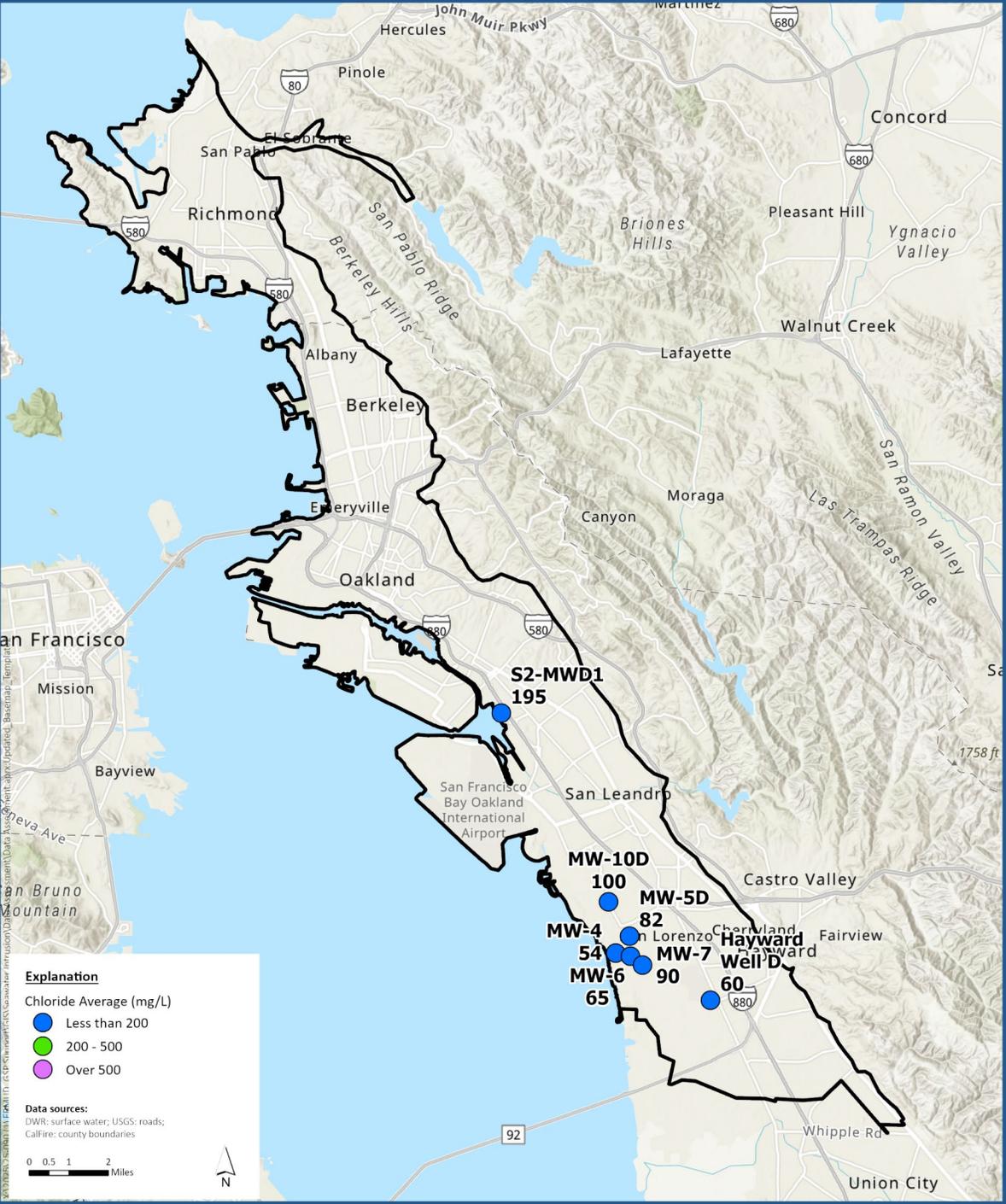
Year = The most recent year with data

Number = The number of wells that were last sampled in that year

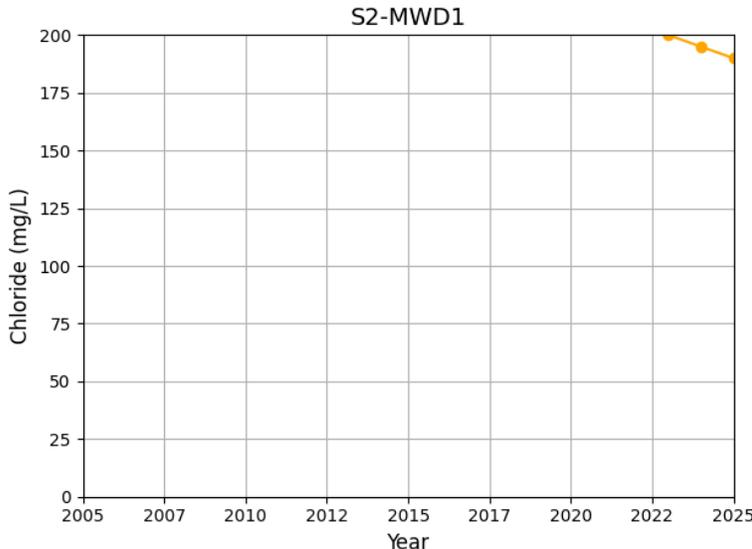
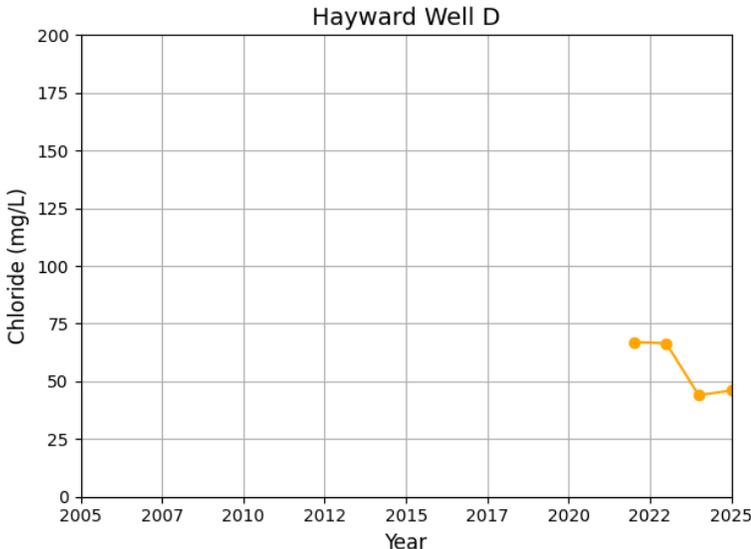
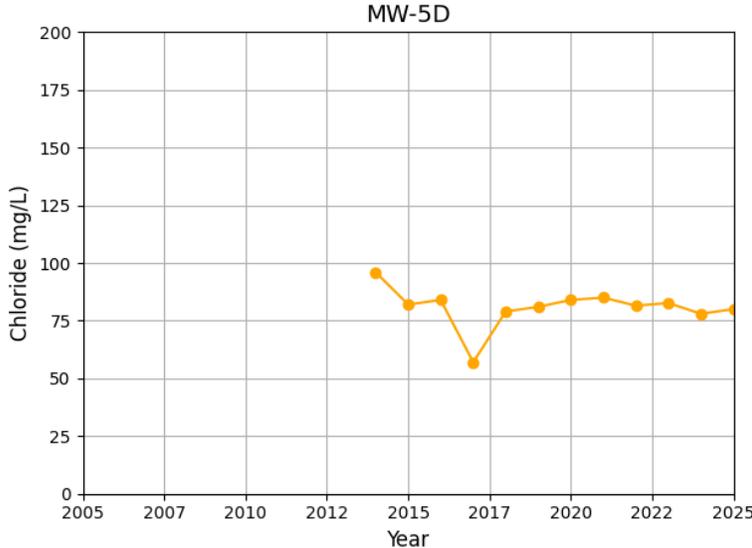
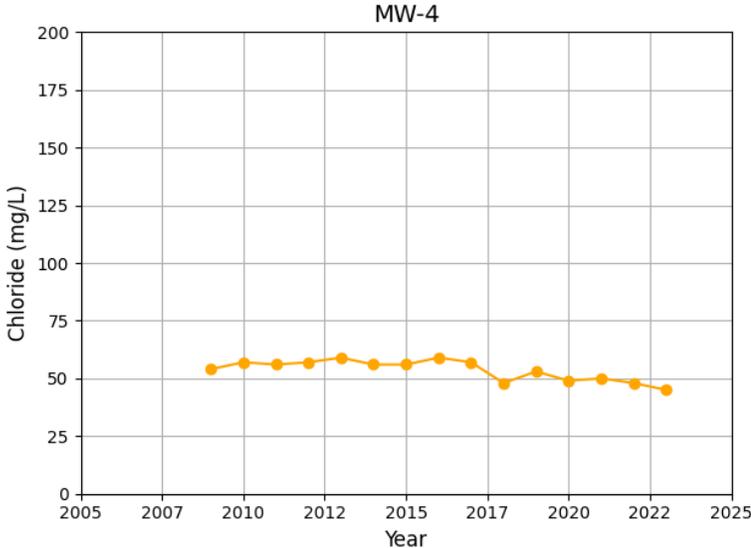
E.g. 1997 (1) = 1 well was last sampled in 1997

Wells with concentrations over 500 mg/L have total depths in the deep zone, but no information on screen intervals. These wells likely include screen intervals in the shallow zone.

Chloride Concentrations – Deep Aquifer



Chloride Concentrations – Deep Aquifer



Conclusions from Chloride Concentrations Review



Historical and recent monitoring data show no evidence of seawater intrusion



Except for some shallow wells near the SF Bay, chloride concentrations measured throughout the subbasin are consistently low – generally less than 200 mg/L



With some Bayside monitoring wells being decommissioned and no longer available (MW-1, MW-2S, MW-2I and MW-3), fewer wells are available, reducing the data that can be collected



Because the chloride concentrations are low and stable, and groundwater pumping is limited, preparing chloride isocontours provides limited value for decision-making, so an alternative method has been proposed

Proposed Protective Approach Using Sentinel Wells



Instead of chloride isocontours, the GSAs propose using sentinel monitoring wells located near the SF Bay to act as early-warning stations tracking chloride concentrations over time



Sentinel wells are more appropriate for the EBP Subbasin and provide a targeted, science-based monitoring strategy supporting advance detection to avoid significant and unreasonable seawater intrusion



Tracking chloride concentrations in sentinel wells aligns with the regulatory intent of protecting beneficial uses and users

Proposed Monitoring Network – Shallow Aquifer

- 6 wells
- Located in shallow aquifer
 - Determined from well construction information



Proposed Monitoring Network

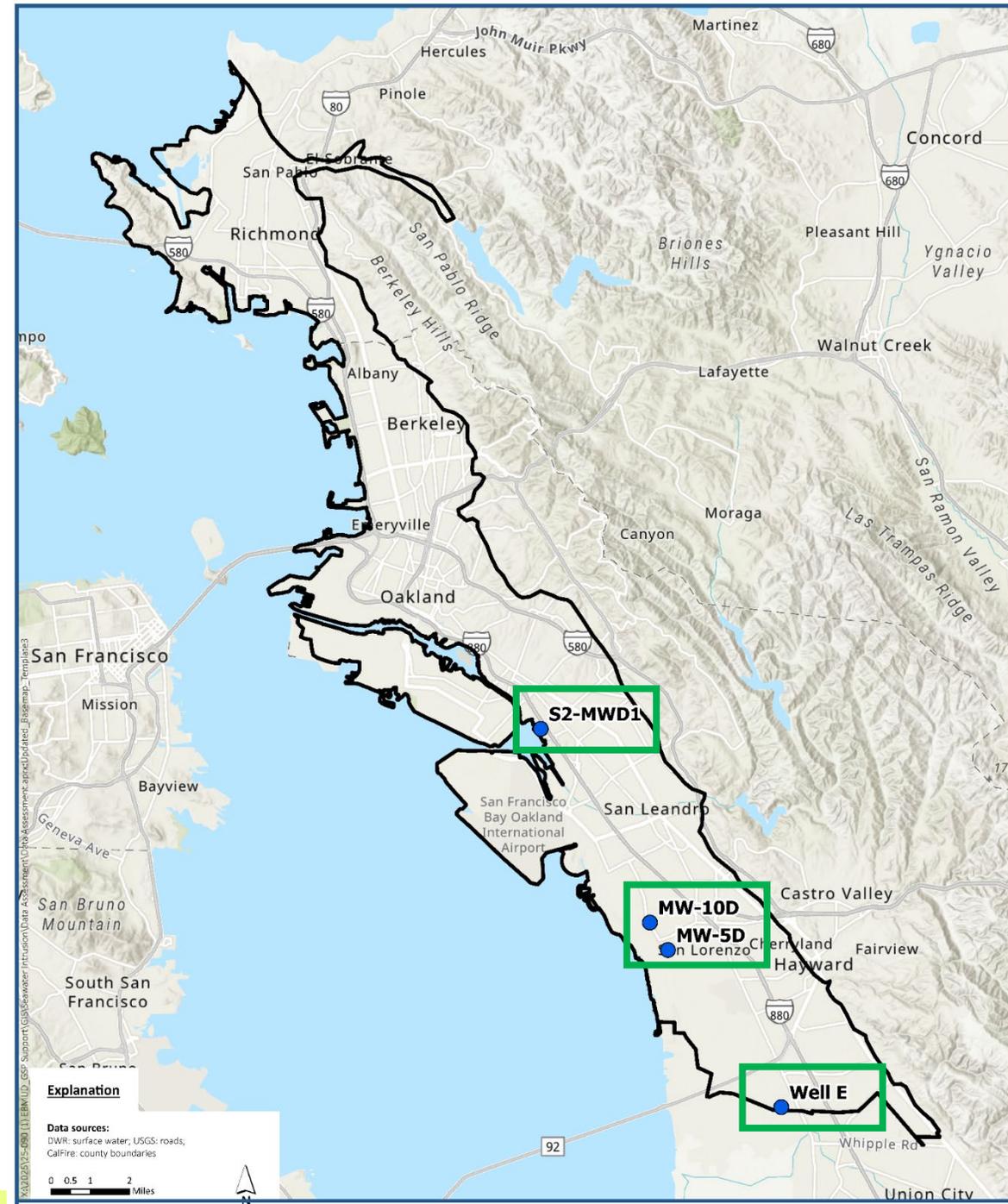
– Intermediate Aquifer

- 4 wells
- Located in intermediate aquifer
 - Determined from well construction information



Proposed Monitoring Network – Deep Aquifer

- 4 wells
- Located in deep aquifer
 - Determined from well construction information



Proposed SMC for Sentinel Wells

Undesirable Result Criteria

- Any sentinel well exceeding the minimum threshold (MT) will constitute an undesirable result (based on a 3-year running average)

If concentration is below the MT, but a distinct rising trend is observed, the following actions will be implemented:

- *Conduct investigation of potential cause(s) in coordination with agencies*
- *If cause is related to pumping, restrictions may be imposed by GSA, if appropriate*

Minimum Threshold

- 500 mg/L
- If baseline concentration exceeds or is within 20% of 500 mg/L, set MT at baseline concentration plus 20%

20% increase is based on evaluation of 3 potential sources of fluctuations:

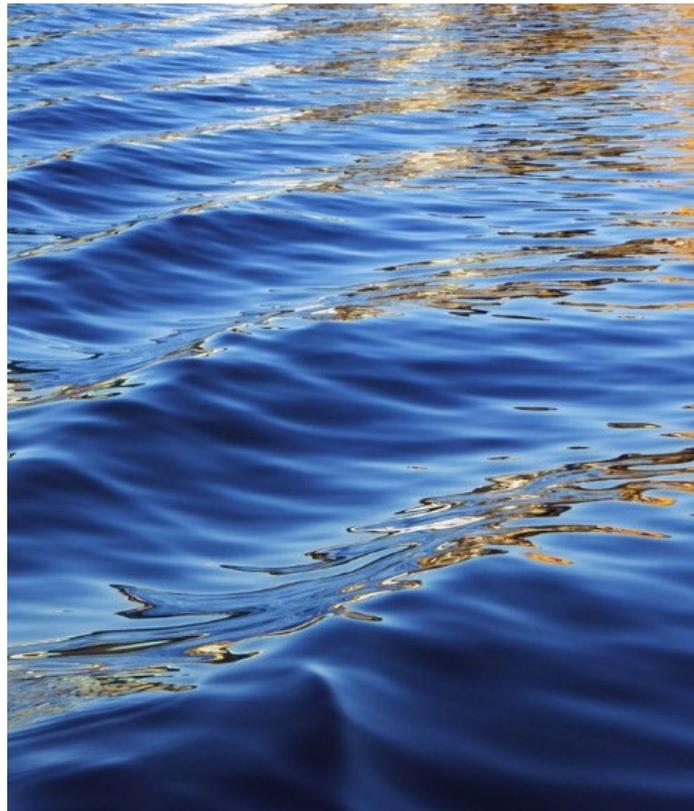
- 1. Analytical lab methods*
- 2. Sampling methods*
- 3. Variability in GW system*

Measurable Objective

- Average baseline conditions

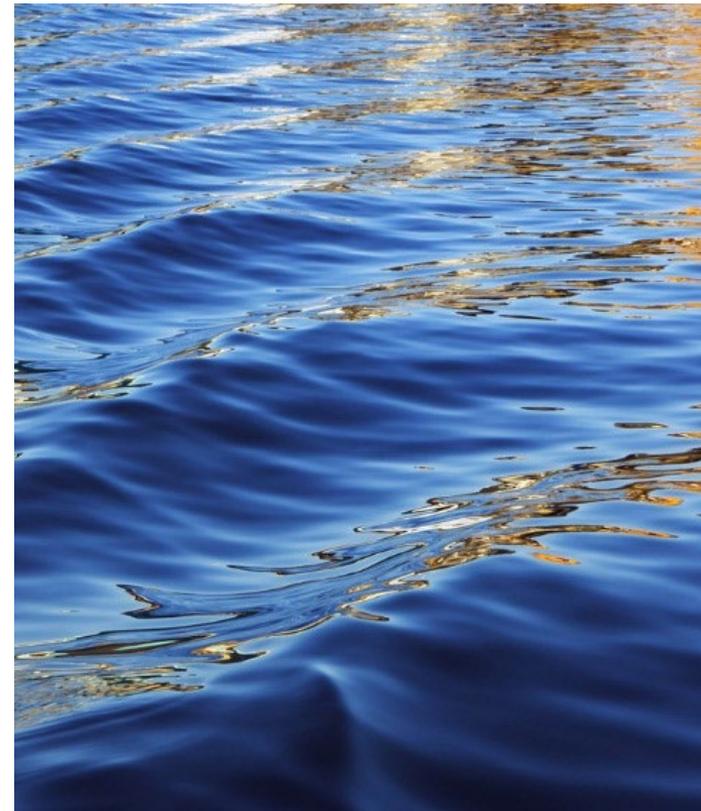


Comments and Questions





Next Steps



Key Ongoing GSP Updates

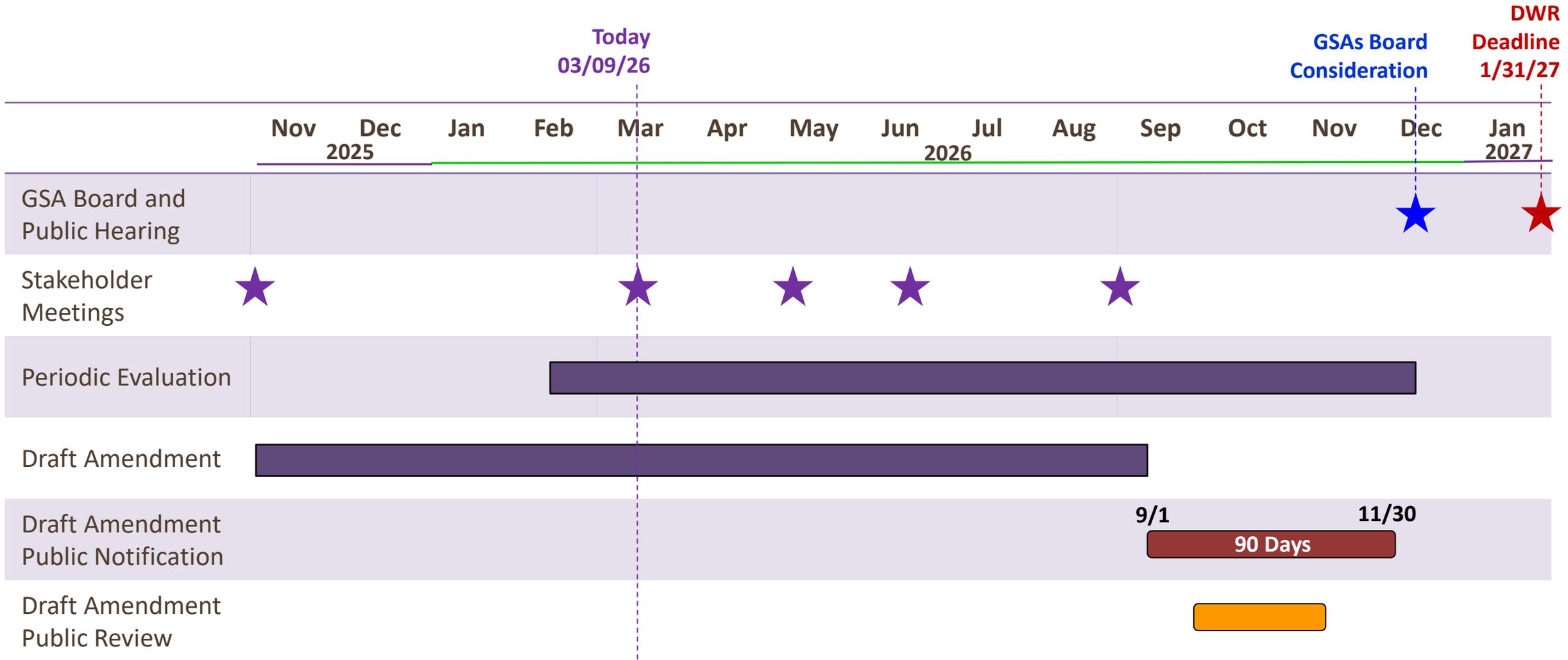


Evaluating coastal groundwater-dependent ecosystems (GDEs) to refine the GDEs list and developing the monitoring approach



Developing proposed approach to address DWR's corrective action on interconnected surface water

Schedule



Key Dates for General Stakeholders

Anticipated Upcoming Stakeholders Meetings	<ul style="list-style-type: none">• May• June• Late August/early September
Draft GSP Amendment for Public Review	<ul style="list-style-type: none">• Released around mid-September• 45-day review period
EBMUD Board and Hayward City Council Consideration of GSP Amendment	<ul style="list-style-type: none">• December

EBMUD and City of Hayward SGMA Webpages
www.ebmud.com/sgma
www.hayward-ca.gov/your-government/departments/utilities/sustainable-groundwater-management